City of Port St. Lucie

121 SW Port St. Lucie Blvd. Port St. Lucie, Florida 34984



Meeting Agenda

Wednesday, September 17, 2025 1:30 PM

Room 366, City Hall

Citizen's Advisory Committee

Lynette Lockwood, Chair Michael Bernard, Vice Chair Raymond Pezzi, Member Christy Romano, Member Melony Zaravelis, Member Ingrid Sarmiento, Member James Abbott, Member Harry Williams, Alternate Gabby Rothman, Alternate

- 1. Call to Order
- 2. Roll Call
- 3. Determination of Quorum
- 4. Approval of Minutes
 - **4.a** August 20, 2025 Citizen's Advisory Committee Meeting

 Minutes.

 2025-861
- 5. Public to be Heard
- 6. New Business
 - **6.a** FY2025-26 Proposed Budget for Adoption

2025-862

- 7. Unfinished Business
- 8. Adjourn

Notice: No stenographic record by a certified court reporter will be made of the foregoing meeting. Accordingly, any person who may seek to appeal a decision involving the matters noticed herein will be responsible for making a verbatim record of the testimony and evidence at said meeting upon which any appeal is to be based.

Notice: In accordance with the Americans with Disabilities Act of 1990, persons needing special accommodation to participate in this proceeding should contact the City Clerk's office at (772) 871-5157 for assistance.

As a courtesy to the people recording the meeting, please put your cell phone on silent.



City of Port St. Lucie

121 SW Port St. Lucie Blvd. Port St. Lucie, Florida 34984

Agenda Summary

Agenda Date: 9/17/2025 Agenda Item No.: 4.a

Placement: Minutes

Action Requested: Motion / Vote

August 20, 2025 Citizen's Advisory Committee Meeting Minutes.

Submitted By: Jasmin Padova, Executive Assistant.

Executive Summary: August 20, 2025, meeting minutes.

Presentation Information: N/A.

Staff Recommendation: Move that the Committee review and approve the August 20, 2025, meeting minutes.

Alternate Recommendations:

- 1. Move the Committee amend the recommendation and approve the meeting minutes.
- 2. Move that the Committee not approve the minutes and provide staff direction.

Attachments: August 20, 2025, minutes.

NOTE: All of the listed items in the "Attachment" section above are in the custody of the City Clerk. Any item(s) not provided in City Council packets are available upon request from the City Clerk.

City of Port St. Lucie

121 SW Port St. Lucie Blvd. Port St. Lucie, Florida 34984

Citizen's Advisory Committee

Meeting Minutes

Lynette Lockwood, Chair Michael Bernard, Vice Chair Raymond Pezzi, Member Christy Romano, Member Melony Zaravelis, Member Ingrid Sarmiento, Member James Abbott, Member Harry Williams, Alternate Gabby Rothman, Alternate

CAC

Wednesday, August 20, 2025

1:30 PM

Room 366, City Hall

1. Call to Order

A Regular Meeting of the CITIZEN'S ADVISORY COMMITTEE of the City of Port St. Lucie was called to order by Chair Lockwood on August 20, 2025, at 1:36 p.m., at Port St. Lucie City Hall, Room 366, 121 Port St. Lucie Boulevard, Port St. Lucie, Florida.

2. Roll Call

Members Present:
Lynette Lockwood, Chair
Raymond Pezzi
Christy Romano
Melony Zaravelis
Ingrid Sarmiento
James Abbott
Gabby Rothman, Alternate

Members Not Present: Michael Bernard, Vice Chair Harry Williams, Alternate

- 3. Determination of Quorum
- 4. Approval of Minutes

4.a June 25, 2025 Citizen's Advisory Committee Meeting Minutes.

2025-765

There being no discussion, Ms. Romano moved to approve the meeting

minutes. Ms. Zaravelis seconded the motion, which passed unanimously by voice vote.

5. Public to be Heard

There was nothing heard under this item.

- 6. New Business
 - **6.a** Cost Recovery Policy and Fitness Center Overview.

2025-766

(Clerk's Note: A handout was provided and a PowerPoint presentation was shown at this time.) Charlie Proulx, Finance Deputy Director, addressed the Committee and discussed the Popular Annual Financial Report. He provided information on the City's revenue including charges for services, taxes, grants & contributions, and investment income, and he also discussed the draft cost recovery policy, and the current cost recovery policy. Mr. Proulx then provided an overview of the City's Fitness Centers. Chair Lockwood inquired if the service vendors were on annual contracts, to which Recreation Deputy Director Tim Roth responded in the affirmative, noting that they were paid hourly.

Mr. Proulx then discussed the various fitness center services and their fees including personal training. Mr. Abbot stated that they should be looking at if the Fitness Center would be effective long-term or if it would end up costing the City money, and Chair Lockwood discussed an income opportunity by utilizing naming-rights with companies. Mr. Abbott stated that they should look at the cost of paying the vendors hourly versus the income gained, to which Finance Director Stephen Okiye replied that it was a great point, but they were currently looking into further developing the policy tiers. Ms. Rothman recommended an RFP for residents to be able to get a discounted pass at other fitness facilities. Mr. Pezzi stated that this was not costing the City a lot of money compared to other budget issues, and the question that should be asked is why there were so few participants in the program and how they could get more people to participate. Mr. Proulx clarified that the Committee's goal for this was to determine if the fees should increase or stay the same based on the information provided.

Mr. Proulx continued the presentation and discussed the fitness membership and membership values. (Clerk's Note: A video of the fitness centers was played at this time.) He then discussed the cost recovery for FY24, and Fitness Center Manager Anne Stadius clarified that Silver Sneakers was part of a supplemental insurance plan. The Committee and staff then discussed billing.

Ms. Rothman inquired how they could explain this to residents when some

residents were being taxed out of their homes, and Mr. Abbott stated that it would be up to City Council to make the final decision. Chair Lockwood clarified that the decision had already been made by the City to continue the fitness center operations, so the Committee should focus on the questions asked of them.

Mr. Proulx concluded the presentation and discussed the Rocksteady Boxing Program and Drop-Ins information. Ms. Zaravelis inquired if there were cost comparisons with other cities, to which Mr. Proulx responded in the negative, stating that our City's program varies from others. Mr. Abbott stated that they could keep track of the number of drop-in's, so that if they noticed a trend, staff could promote the membership to them. The Committee and Staff further discussed looking at the demographics of the users and the outcomes.

Ms. Sarmiento moved to remain living in the balanced benefit tier. Mr. Pezzi seconded the motion, which passed by voice vote with Chair Lockwood, Mr. Pezzi, Ms. Romano, Ms. Sarmiento, Ms. Rothman, and Ms. Zaravelis in favor, and Mr. Abbott opposed.

7. Unfinished Business

Chair Lockwood informed that the November meeting would be held at the Saints Golf Course, and that the Volunteer Appreciation Luncheon would be held in April.

8. Adjourn

Lynette Lockwood, Chair
Jasmin De Freese, Deputy City Clerk

There being no further discussion, the meeting was adjourned at 3:17 p.m.



City of Port St. Lucie

Agenda Summary

Agenda Date: 9/17/2025 Agenda Item No.: 6.a

Placement: New Business

Action Requested: Motion / Vote

FY2025-26 Proposed Budget for Adoption

Submitted By: Summary provided by Jasmin Padova, Executive Assistant. Presentation and

discussion to be led by Caroline Sturgis, Director, Office of Management & Budget.

Executive Summary: FY2025-26 Proposed Budget for Adoption.

Presentation Information: Staff will provide a presentation on the FY2025-26 Proposed Budget for Adoption.

Staff Recommendation: Move that the Committee review the FY2025-26 Proposed Budget for Adoption

Alternate Recommendations:

- 1. Move that the Committee amend the recommendation and review FY2025-26 Proposed Budget for Adoption
- 2. Move that the Committee provide staff direction.

Attachments: Presentation.

NOTE: All of the listed items in the "Attachment" section above are in the custody of the City Clerk. Any item(s) not provided in City Council packets are available upon request from the City Clerk.

PORT ST. LUCIE

City of Port St. Lucie

City Council Budget Hearing

Fiscal Year (FY) 2025/2026 **Proposed Budget for Adoption**

Office of Management & Budget to Citizens Advisory Committee

September 17, 2025

www.CityofPSL.com/Budget



FY 25/26 Overview

FY 2025/2026	Proposed Budget	Amended Budget	\$ Change from FY 2025	% Change from FY 2025
Operating Plan	\$687,368,209	\$648,044,014	\$15,887,826	2.51%
Capital Plan	\$219,767,379	\$221,767,379 \$2,881,552		1.32%
Total Budget	\$907,405,588	\$869,811,393	\$18,769,378	2.21%
Positions (FTEs)	1,539.25	1,539.25	65.8	4.27%
General Fund	\$209,575,730	\$212,526,705	\$5,066,281	2.44%
Total Aggregate Millage	4.9950	4.9750	(0.0800)	(1.61%)





Revisions to Proposed Budget from City Council Summer Workshop

The difference from the July 24, 2025 Summer Workshop presentation and the Proposed Budget reflects the following **reductions**.

For Stormwater capital projects that are being phased over years. Design is being initiated now, and construction will begin in future years.

- (-) \$3.4M Swale Liner/Culvert
- (-) \$5M E-8 Downstream Repairs of B-15
- (-) \$6.4M Elkcam Basin Improvements
- (-) \$30M Oak Hammock Watershed Improvement



Objectives Achieved

- Implement City Council's long-term Strategic Plan.
- Maintain ranking as the safest large city in Florida.
 - Increased the number of sworn police officers.
- Enhance and maintain the City's infrastructure: roads, sidewalks, stormwater and added parks.



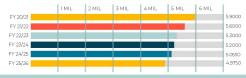
The Fiscal Year 25/26 Proposed Budget allocates resources to support Port St. Lucie's Strategic Plan goals.



The 2025 certified taxable value increased by 12.95% Tax Base over 2024 certified value, because of increased growth and Increase property appreciation, from \$22.7 billion (FY24/25) to \$25.6 billion (FY25/26) as of July's certification

MILLAGE RATE

Millage rate is the tax rate per \$1,000 of taxable property value. The City's Operating Millage rate is 4.6607 per thousand for FY 25/26. The proposed total millage rate is 4.9750. This is the tenth year the millage rate is reduced.



Assessed impact of millage reduction on City taxes for a median home with a homestead exemption increased by the Save Our Homes law limit of 3%

	FY 24/25 Tax Year City Taxes	FY 25/26 Assessed Value	FY 25/26 Tax Year City Taxes
Assessed Value	\$242,980	\$250,026	\$250,026
Exemption Amount	\$50,000	\$50,722	\$50,722
Taxable Amount	\$192,980	\$199,307	\$199,307
City Total Millage Rate (Per \$1,000 of value)	5.055	5.055	4.9750
Total City Taxes per Year	\$975.51	\$1,007.48	\$991.54
Difference with Proposed Millage Reduction			(\$15.94)

Although the median market value of an average single-family home in PSL is \$342,800, the median assessed value by the County Property Appraiser is \$250,026. The assessed value is used to determine the annual property tax.

STORMWATER

Stormwater Fee is proposed to increase by \$6 for a total of \$189 for residentia and \$141.75 for vacant property.

SOUTHERN GROVE

Southern Grove debt and tax payment reduced to \$1.9 million which is supported by the Governmental Finance Fund.

SOLID WASTE

The Solid Waste Assessment Fee will increase to \$467.33 per contractual obligations with the City's solid waste vendor & land disposal fee adjustment by St. Lucie County.

UTILITY SYSTEMS

The Utility Operating System is increasing the water rate by 3.5%, while sewer rate remains the same.

> Median market value for a single-family home in Port St. Lucie

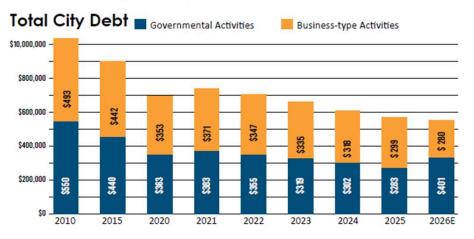
> > \$342,800

Objectives Achieved

- Budget for continued smart debt strategies.
- Meet City Council's targeted General Fund Emergency Reserve levels of 20%, (\$35.8M).
- Plan prudently and prepare the City to meet potential emergencies.

DEBT REDUCTION

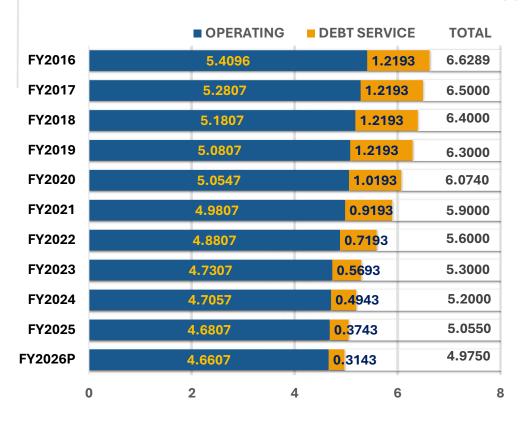
The City's long-term debt has been reduced as a result of principal payments and refinancing, when appropriate, from a high of more than \$1.042 billion in debt in FY 09/10 to a projected \$681 million for FY 25/26 based upon the estimated principal payments. This represents a 34.7% reduction in debt over the past 16 years.



PSL Millage Rate History

Less than FY 15/16 Millage Rate (6.6289) by 1.6539, a 24.95% reduction

FY25/26
Total Proposed
Millage Rate
4.9750

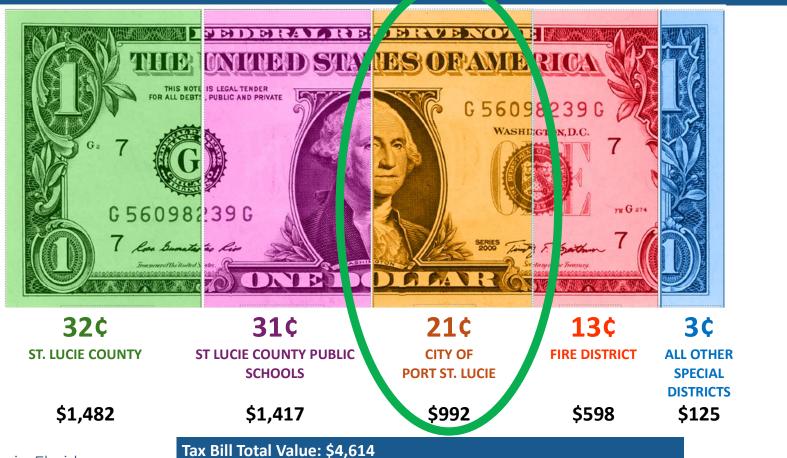




City of Port St. Lucie, Florida

St. Lucie County Property Tax Bill

(Fiscal Year 2025-26 Estimate)



City of Port St. Lucie, Florida

Based on a Median Assessed Property Value of \$250,026

Millage Rate Analysis FY 24/25

The City of Port St. Lucie **ranks 3rd** lowest millage rate out of the top 20 most populous cities in Florida.

Ranking for City and Other Taxing Authorities

Example: • The City of PSL Ranks #3 lowest millage rate compared to 19 other Cities.

- St. Lucie County Ranks # 18 compared to 19 other Counties.
- St. Lucie County School District ranks 6 compared to 19 other School Districts.

Taxing Authority	Millage	Average (includes 20 Entities)	Ranking
City of Port St. Lucie	5.0550	6.5636	3
St. Lucie County	7.4368	5.3463	18
School District	6.2480	6.2120	6
Other	3.6239	1.4616	N/A
Total (Aggregate)	22.3637	19.5834	19



Millage Rate

Median single-family home assessed value as determined by St. Lucie County Property Appraiser's Office: \$250,026

Impact of Millage reduction on City Taxes for a Median Home with a Homestead Exemption.

	FY 24/25 City Taxes (Save Our Homes applied**)	FY 25/26 City Taxes Current Millage (new median*, includes 2.9% CPI**)	FY 25/26 City Taxes Proposed Millage (new median*, includes 2.9% CPI**)
Assessed Value	242,980	\$250,026	\$250,026
Exemption Amount	(\$50,000)	(\$50,722)	(\$50,722)
Taxable Amount	192,980	\$199,304	\$199,307
Total Millage Rate (Per \$1,000 of value)	5.0550	5.0550	4.9750
Total City Taxes	\$975.51	\$1,007.48	\$991.54
Impact of Millage Rate Over Prior Year		\$31.97 	16.03

The savings on a median residential property because of the millage rate reduction is \$15.94 (\$1.33 / monthly).

^{*} Median Assessed Value changes from year to year.

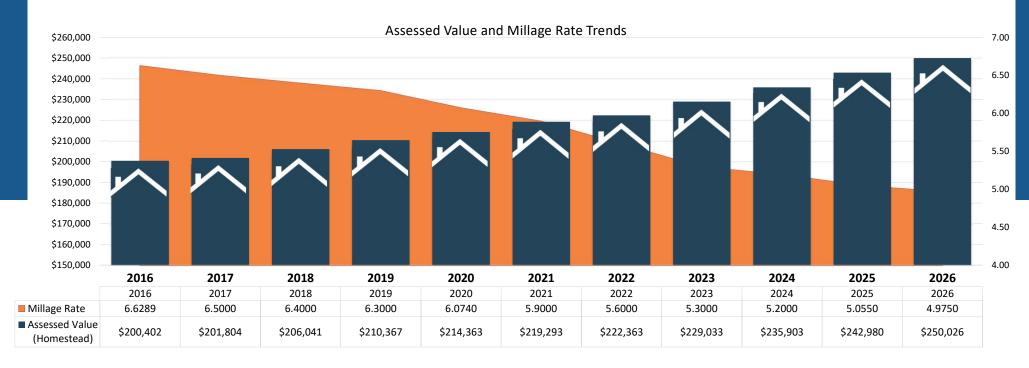
^{**} Save Our Homes Law limits annual increase to 3% or CPI of 2.9% (whichever is lower).

^{***} This year, the homestead exemption value is \$50,722 for those same homeowners. This increase is due to Florida Statute 196.031(1)(b), for an additional exemption up to \$25K for eligible properties.

Property Values and Millage Rate

Example for a property owner that benefits from the Save Our Homes law





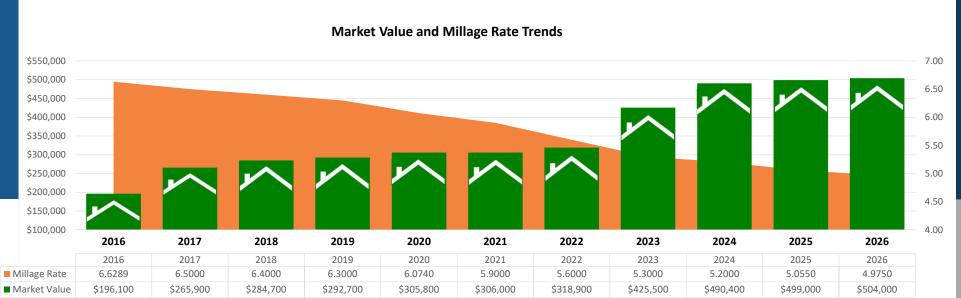
Over 10 years, Assessed Value increased by 23.90%. Averaging 2.390% annually.

During the same period, Millage Rate decreased by 23.46%. Averaging 2.346% annually.

Property Values and Millage Rate

Example for a property owner that benefits from the Save Our Homes law

St. Lucie Property Appraiser adjusts Property Values. The City does not control Property Values.



Over 10 years, Market Value increased by 89.54%. Averaging 8.954% annually.

During the same period, Millage Rate decreased by 23.46%. Averaging 2.346% annually.

Impact of Millage Reduction A City Council Commitment

10-Year Cumulative Taxpayer Savings

\$329.63

FY 2015-16 (6.6289) versus FY 2025-26 Proposed (4.9750)

	FY 25/26 City Taxes (Based on FY15/16 Millage Rate)	FY 25/26 City Taxes (Actual Values) July 2025
Median Assessed Value	\$250,026	\$250,026
Exemption Amount	\$50,722	\$50,722
Taxable Amount	\$199,304	\$199,304
City Total Millage Rate (Per \$1,000 of value)	6.6289	4.9750
Total City Taxes	\$1,321.17	\$991.54
10-Year Cumulativ	(\$329.63)	



Millage & Property Tax



Average Cumulative 10-year Savings	(\$330)	(\$743)	(\$1,157)
Difference (\$ Savings) w/Save our Homes	\$15.94	\$35.95	\$55.95
FY 2024-25 Taxes 5.0550 *Median Assessed Value based on \$250,026; \$500,052; \$750,078	\$1,007.48	\$2,271.36	\$3,535.24
FY 2025-26 Taxes 4.9750 (Millage Rate, Per \$1,000 of Value)	\$991.54	\$2,235.42	\$3,479.30
Taxable Amount	\$199,304	\$449,330	\$699,356
Homestead Exemption	(\$50,722)	(\$50,722)	(\$50,722)
Total Assessed Value	\$250,026 Median Assessed Value	\$500,052 \$750,078	
General Obligation Debt: 0.3743 Total Millage: 5.0550	General Obligation Debt: 0.3143 Total Millage: 4.9750	for FY 2025-26 is 4.9750 .	
FY 2024-25 TOTAL ADOPTED MILLAGE RATE 5.0550 MILLS Operating: 4.6807	FY 2025-26 TOTAL PROPOSED MILLAGE RATE 4.9750 MILLS Operating: 4.6607	The City's total Proposed property tax rate	
=V0004 01 = 0= V1			

Millage Rate

Previous Assessed Value: \$242,983 New Value after a recent Sale: \$342,800

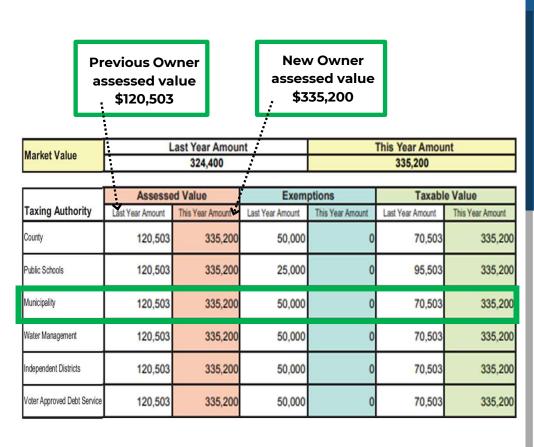
Impact of Millage reduction on City Taxes for a home recently sold to a new owner

Property Owner John	FY 24/25 Tax Year City Taxes (Previous Property Owner 3% Save our Homes applied)	FY 25/26 Tax Year City Taxes (Property Recently Sold)
Assessed Value	\$242,980	\$342,800
Exemption Amount	(\$50,000)	(\$0.00)
Taxable Amount	\$192,980	\$342,800
Total Millage Rate (Per \$1,000 of value)	5.0550	4.9750
Total City Taxes	Total City Taxes \$975.51	
Difference with prop	osed Millage Reduction	\$729.92

Example of TRIM Notice

New Owner with a Recent Sale Save our Homes Applied to Previous Owner

		Colun	nn 1*	Colur	mn 2*	Colur	mn 3*
	TAXING AUTHORITY	Your Last Year	's Tax Rate &	Your Tax Rate &	Taxes This Year	Your Tax Rate &	Taxes This Year
	H		Property Taxes If No Budget Change		hange is Made	ange is Made If Budget Change	
		Tax Rate	Tax Amount	Tax Rate	Tax Amount	Tax Rate	Tax Amount
	GENERAL COUNTY SLC General Fund Jail, Law Enf Erosion Dist E Mosquito Control County Transit	4.2222 2.7294 0.1000 0.1352 0.2500	297.68 192.43 7.05 9.53 17.63	3.9835 2.5548 0.0932 0.1265 0.2330	1,335.27 856.37 31.24 42.40 78.10	4.2222 2.7294 0.1000 0.1352 0.2500	1,415.28 914.89 33.52 45.32 83.80
	PUBLICISCHOOLS By State Law By Local Board	3.0000 3.2480	286.51 310.19	2.8509 3.0865	955.62 1,034.59	3.0480 3.2480	1,021.69 1,088.73
·······› City of PSL	MUNCIPALITY Port Saint Lucie	4.6807	330.00	4.3961	1,473.57	4.6807	1,568.97
controls only 2 line	S FL Wtr Mgmt Dist SFWMD-Okee Basin Everglades Project	0.0948 0.1026 0.0327	6.68 7.23 2.31	0.0889 0.0961 0.0306	29.80 32.21 10.26	0.0948 0.1026 0.0327	31.78 34.39 10.96
items	INDEPENDENT DISTRICTS SLC Fire Dist	3.0000	211.51	2.7988	938.16	3.0000	1,005.60
	FL Inland Nav Dist	0.0288	2.03	0.0270	9.05	0.0288	9.65
	Children's Services	0.3650	25.73	0.3405	114.14	0.3685	123.52
	VOTER APPROVED DEET SERVICE PSL Voted Debt	0.3743	26.39	0.3743	125.47	0.3143	105.35
	Total Property Taxes		\$1,732.90		\$7,066.25		\$7,493.45



Example of TRIM Notice

.....

i.....

City of PSL controls only

2 line items

Existing Property Owner withSave our Homes

	Colun	nn 1*	Column 2*		Column 3*		
TAXING AUTHORITY				Your Tax Rate & Taxes This Year		Taxes This Year	
TAXING AUTHORITY	Property Taxes		If No Budget Change is Made		If Budget Change is Made		
i	Tax Rate	Tax Amount	Tax Rate	Tax Amount	Tax Rate	Tax Amount	
GENERAL COUNTY							
SLC General Fund	4.2222	793.69	3.9835	774.01	4.2222	820.39	
Jail,Law Enf	2.7294	513.07	2.5548	496.41	2.7294	530.33	
Erosion Dist E	0.1000	18.80	0.0932	18.11	0.1000	19.43	
Mosquito Control County Transit	0.1352	25.41 47.00	0.1265	24.58 45.27	0.1352	26.27 48.58	
County Transit	0.2300	47.00	0.2330	45.27	0.2300	40.50	
PUBLIC SOHOOLS							
By State Law	3.0000	638.94	2.8509	627.27	3.0480	670.64	
By Local Board	3.2480	691.76	3.0865	679.12	3.2480	714.65	
	7100100	2000	7110-110	100001	200		
MUNICIPALITY			0.00010010	7735-18 WA			
Port Saint Lucie	4.6807	879.88	4.3961	854.18	4.6807	909.48	
WATERMANAGEMENT							
S FL Wtr Mgmt Dist	0.0948	17.82	0.0889	17.27	0.0948	18.42	
SFWMD-Okee Basin	0.1026	19.29	0.0961	18.67	0.1026	19.94	
Everglades Project	0.0327	6.15	0.0306	5.95	0.0327	6.35	
INDEPENDENT DISTRICTS				10011 200	0.1000		
SLC Fire Dist	3.0000	563.94	2.7988	543.82	3.0000	582.9	
FL Inland Nav Dist	0.0288	5.41	0.0270	5.25	0.0288	5.60	
FL Inland Nav Dist	0.0200	5.41	0.0270	5.25	0.0200	5.60	
l l							
Children's Services	0.3650	68.61	0.3405	66.16	0.3685	71.60	
VOTER APPROVED DEBT SERVICE							
PSL Voted Debt	0.3743	70.36	0.3743	72.73	0.3143	61.07	
OL VOIDO DOM	0.5743	70.30	0.5743	12.13	0.5145	01.07	
Total Property Taxes		\$4,360.13		\$4,248.80		\$4,505.66	

Existing Owner Existing Owner assessed value assessed value this year last year \$250,026 \$242,980 Last Year Amount This Year Amount Market Value 499,000 504,000 Assessed Value **Exemptions Taxable Value Taxing Authority** Last Year Amount This Year Amount Last Year Amount This Year Amount Last Year Amount This Year Amount Ŀ 242,980 County 250,026 55,000 55,722 187,980 194,304 242,980 250,026 30,000 30,000 212,980 220,026 Public Schools Municipality 242,980 250,026 55,722 187,980 194,304 55,000 Water Management 242,980 250,026 55,000 55,722 187,980 194,304 250,026 187,980 194,304 Independent Districts 242,980 55,000 55,722 Voter Approved Debt Service 242,980 250,026 55,000 55,722 187,980 194,304





Your Tax Bill Includes

- Ad Valorem Taxes
 - Real estate taxes
 - Tangible personal property taxes
- Non-Ad Valorem Assessments
 - Stormwater (\$189)
 - Solid Waste (\$467.33)
 - Street Lighting (\$26), as requested by neighborhoods
 - Community Development District
 - Varies for those that live in CDDs
 - Controlled by developers, not the City

18

Major Capital Projects FY26

Budgeted sources and uses of funds: \$221,767,379 (does not include stormwater CIP & Golf Course projects. Includes transfers to operating).

Aggressive Capital Improvement Plan as growth requires additional infrastructure.

5-Year CIP projects \$725.8 million

over the next five-year planning horizon.







NW BAYSHORE BLVD. WIDENING & **MULTIMODAL IMPROVEMENTS \$16M**





PORT ST. LUCIE BLVD SEGMENT 2.2 \$6.2M



TRADITION **REGIONAL PARK**

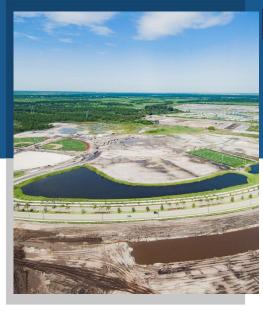


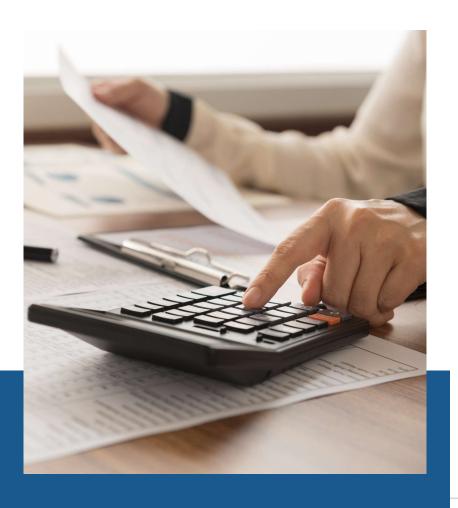
CENTER \$50M



WESTERN **REVERSE OSMOSIS**







City Manager Recommendations

- Adopt the Millage Rate Ordinance operating **4.6607** which is a reduction of **0.0200** from the current year rate of **4.6807**. and a Debt Service Millage of **0.3143** which is less than the current year by **0.0600**. **Total millage is 4.9750**.
- Adopt the Budget Ordinance for FY 2025-26, appropriating **\$869,811,393**.
- Formally adopt the Capital Improvement Program Resolution for FY 2025-26.

Questions?





City of Port St. Lucie, Florida | www.CityofPSL.com/Budget