



HOUSING

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CHAPTER 3 - Housing Element

I. Introduction

The Housing Element of the Port St. Lucie Comprehensive Plan documents existing housing conditions in the City, projects future needs, and identifies existing and potential deficiencies in the housing supply. By doing so, goals, objectives, and policies can be prepared which develop a strategy for meeting deficiencies in the housing supply.

The data in this element is derived, analyzed, synthesized, and extrapolated from a variety of sources. These sources include decennial census data from the United States Census Bureau, five-year estimates (2019 – 2023) from the American Community Survey (ACS), the Environmental System Research Institute (ESRI) Business Analyst Online (BAO) software, the Florida Data Clearinghouse (FHDC) at the University of Florida's Shimberg Center for Housing Studies, and local permitting data gathered by the City's Planning & Zoning Department. The data from these sources may vary due to estimation methodology. As a result, the housing data presented in this assessment may differ across sections. Additionally, the tables included in this element have been sourced from the listed databases but have been updated to reflect the 2024 population and housing estimates. Therefore, all values presented in this element are estimates unless otherwise specified.

The Port St. Lucie Housing Element Data & Analysis provides a comprehensive inventory of the City's current housing conditions, offering a factual foundation to guide housing-related decision-making. Recognizing the crucial role that housing plays in ensuring a high quality of life in Port St. Lucie, the City prioritizes the availability of attainable and affordable housing.

In accordance with Chapter 163, F. S., the Housing Element aims to establish goals, objectives, and policies to achieve the following objectives:

- a. The provision of housing for all current and anticipated future residents of the City.
- b. The elimination of substandard dwelling conditions.
- c. The structural and aesthetic improvement of existing housing.
- d. The provision of adequate sites for future housing, including affordable workforce housing as defined in Section 380.0651(1)(h), F. S., housing for very low-, low-, and moderate-income families, mobile homes, and group home facilities and foster care facilities, with supporting infrastructure and public facilities.

This document provides the background information that was used to develop the Housing Element's Goals, Objectives, and Policies (GOPs).

II. Housing Inventory

The following is a series of topics which together provide a description of the existing housing conditions in the City of Port St. Lucie. Key factors such as the age, type, and tenure of housing units, as well as various cost metrics including sales prices and the costs of rent and homeownership.

Port St. Lucie is one of the fastest growing communities in the country. Between 2023 and 2024, the Port St. Lucie metro area became the fifth fastest growing metro area in the nation. Between 2020 and 2024, the City saw an increase of over 50,000 residents. Current estimates indicate that as of April 2025, the permanent



population of Port St. Lucie was **260,194** (BEBR) and there were **104,982** housing units. Population projections for 2050 indicate that the City will grow to a total population (permanent and seasonal) of **407,221**.

Table 3 - 1. Population Projections, 2025-2050

Projections	2030	2035	2040	2045	2050
Permanent Population	299,596	329,341	354,530	376,121	395,665
Seasonal Population	8,750	9,619	10,354	10,985	11,556
Total Population	308,346	338,960	364,885	387,106	407,221

Source: City of Port St. Lucie, 2025

A. Number of Housing Units

As noted earlier, as of February 2026, there were **104,982** housing units in the City. The City estimates that **36,450 additional units** have been approved but remain to be constructed.

B. Housing Units by Type

Compared to the state and county, Port St. Lucie has a substantially higher proportion of single-family homes, with multi-family homes and mobile homes occupying a small percentage of the housing stock.

Approximately 91,039 (87%) of the City’s housing units are single family, while multifamily homes made up approximately 12% of the housing stock. A total of 740 mobile homes were identified by the Shimberg Center for Housing Studies (Spanish Lakes). Total units and the percentage of housing inventory by type of unit are shown in the table and graphic below.

Port St. Lucie’s housing stock will increase by

35%

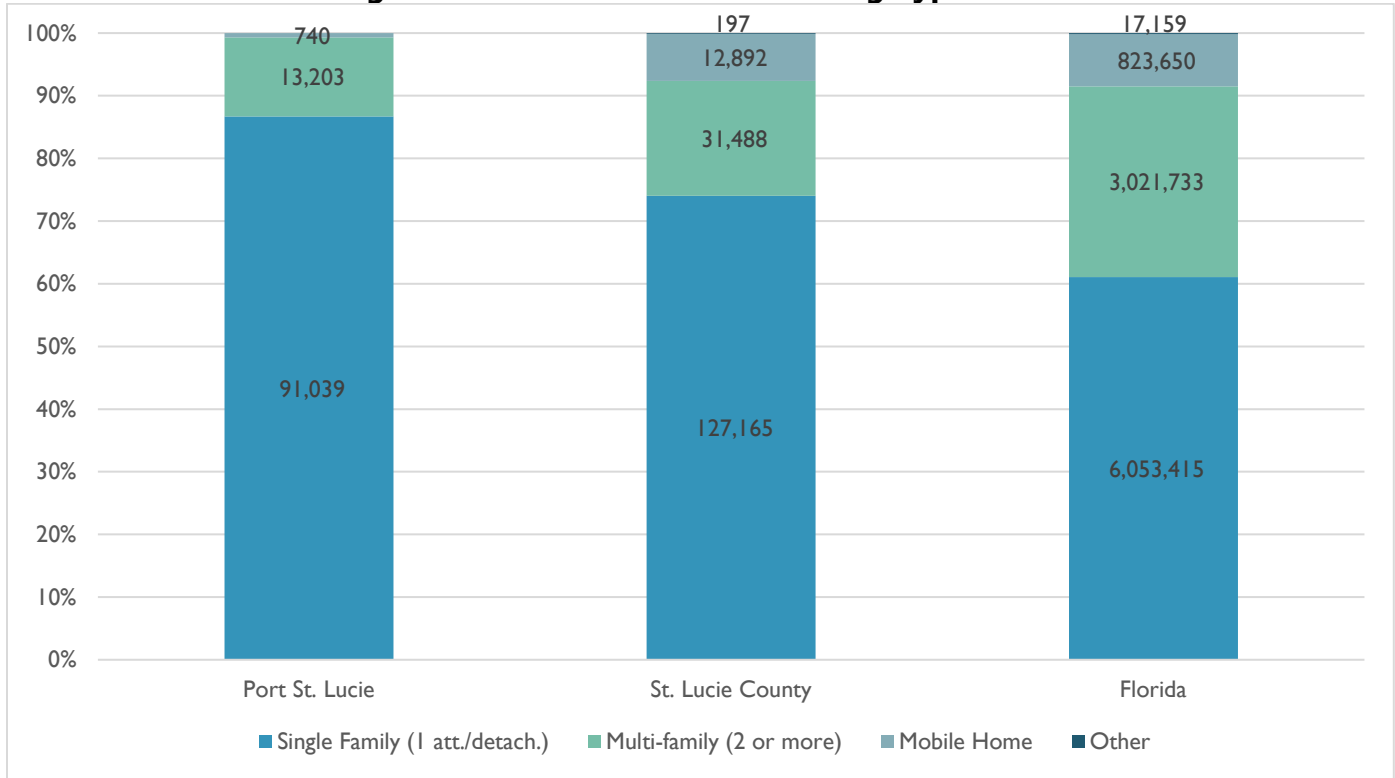
when all remaining approved housing units are built

Table 3 - 2. Housing Types, 2024

Housing Type	City of Port St. Lucie		St. Lucie County	
	Estimate	Percent	Estimate	Percent
Single Family (attached and detached)	91,039	87.2%	127,165	73.5%
Multi-Family (2 or more dwellings)	13,203	12.1%	31,488	19.2%
Mobile Homes	740	0.8%	12,892	7.2%
Other	0	0.0%	127	0.1%
Total:	104,982		171,742	

Sources: City unit counts; County: Shimberg Center for Housing Studies, 2024; City of Port St. Lucie, 2024

Figure 3 - 1. Distribution of Housing Types, 2024



Sources: Shimberg Center for Housing Studies, 2023; City of Port St. Lucie, 2024

C. Housing Tenure and Occupancy

Housing tenure refers to the occupancy of a unit, either owner-occupied or renter-occupied. The U.S. Census defines a housing unit as vacant if no one is living in it. Units occupied by persons staying for two months or less and have a more permanent residence elsewhere, are considered temporarily occupied and classified as vacant.

Based on 2025 Shimberg data, approximately 76% of homes in Port St. Lucie were owner-occupied, while 9% were vacant. HUD reports a homeownership rate of 84%, which corresponds to the combined share of owner-occupied and vacant units, similar to Shimberg’s data when both categories are considered. The remaining 16% were renter-occupied. The tables below provide a breakdown of owner-occupied versus renter-occupied units, as well as the status of vacant units.

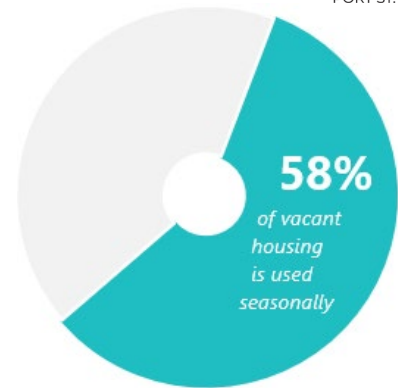
Table 3 -3. Housing Tenure, 2024

Status	Port St. Lucie		St. Lucie County	
	Number of dwelling units	Percentage of Total	Number of dwelling units	Percentage of Total
Owner-occupied	80,203	76.4%	119,235	69.3%
Renter-occupied	17,206	16.4%	31,610	18.4%
Vacant Units	7,573	7.2%	21,091	12.3%
Total Housing Units	104,982	100%	171,936	100%

Sources: U.S. Census Bureau, 2024 American Community Survey 1-Year and 5-Year Estimates

Table 3 - 3. Vacant Units, 2024

Status	Number of dwelling units	Percentage of Total
For sale	1,561	16.7%
For rent	695	7.4%
Seasonal	5,412	57.8%
Rented or sold, not occupied	967	10.3%
Other vacant	720	7.7%
Total Vacant Units	9,355	100.00%



Sources: U.S. Census Bureau, 2024 American Community Survey 1-Year and 5-Year Estimates

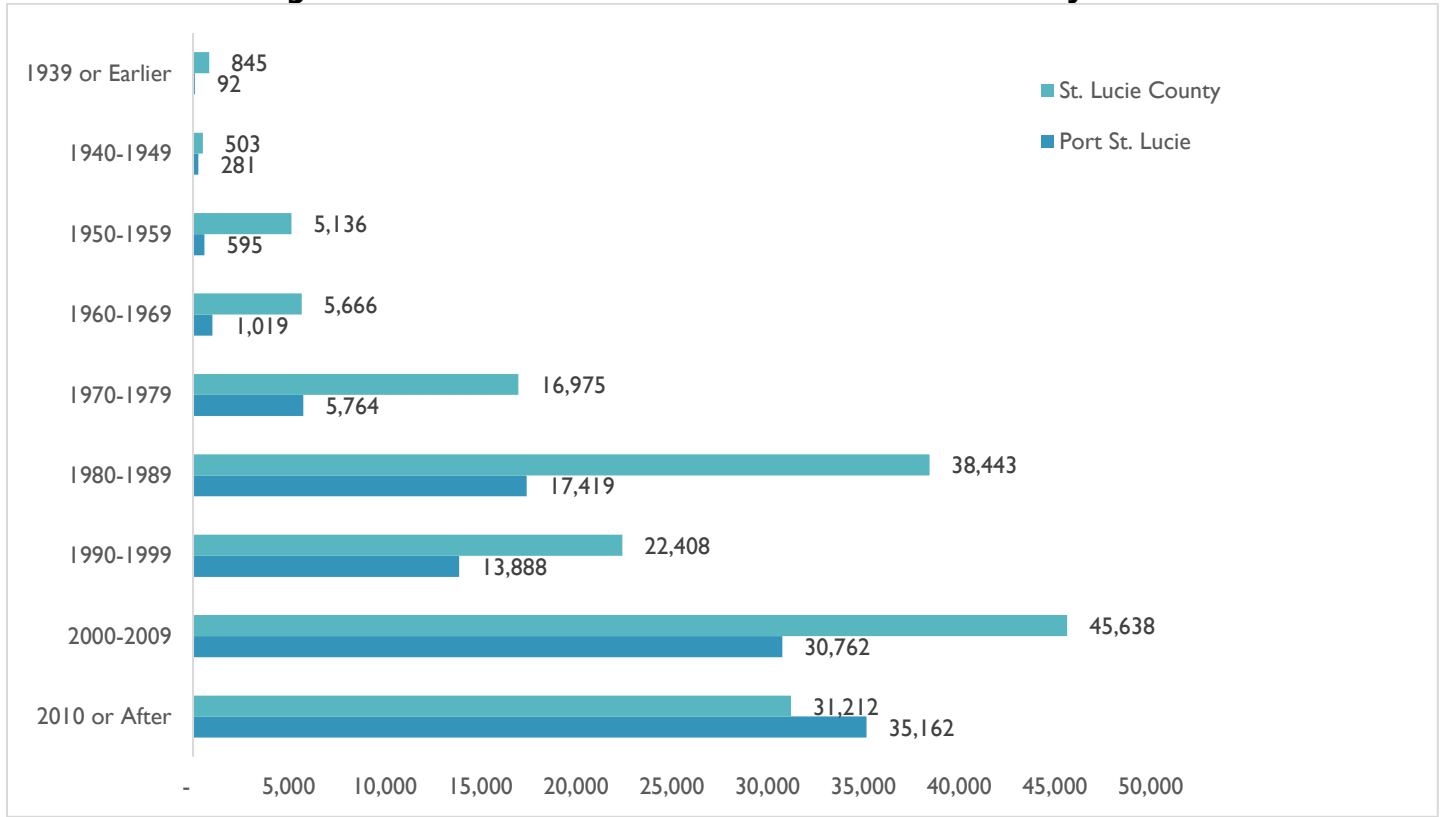
D. Age of Housing Units

The age of housing units in the City of Port St. Lucie is shown in figure below. Prior to the 1970s, the number of housing units constructed was relatively low. However, there was a significant increase in construction between the 1970s and 1980s, when the number of units built tripled from 6,900 units (1970–1979) to 20,853 units (1980–1989).

About 60% of the homes in the City were built in the year 2000 or later. The most substantial surge in housing construction occurred between 2000 and 2009, with a total of 33,301 units built. After 2009, the pace of construction slowed slightly, with 26,505 units built. However, given projected population growth, the rate of construction is expected to rise again in the coming years. These trends in housing construction and population growth may have significant implications for future housing demand and infrastructure needs.

The age of a community’s housing stock plays a significant role in construction quality and maintenance needs. In Port St. Lucie, the housing stock is relatively new compared to other communities in Florida, with a median year of construction of 2001. This suggests that most of the housing units in the City are fairly recent, with the majority being less than 54 years old.

Figure 3 - 2. Number of Residential Structures Built, by Decade



Sources: Shimberg Center for Housing Studies, 2023; City of Port St. Lucie, 2024

Table 3 - 4. Age of Housing Units

Year Structure Built	Port St. Lucie		St. Lucie County	
	Units	Percent	Units	Percent
Built 2010 or later	35,162	33.5%	33,389	19.4%
Built 2000 to 2009	30,762	29.3%	49,306	28.7%
Built 1990 to 1999	13,888	13.2%	23,007	13.4%
Built 1980 to 1989	17,419	16.6%	36,499	21.3%
Built 1970 to 1979	5,764	5.5%	16,607	9.7%
Built 1960 to 1969	1,019	1.0%	6,063	3.5%
Built 1950 to 1959	595	0.6%	4,964	2.9%
Built 1940 to 1949	281	0.3%	1,343	0.8%
Built 1939 or earlier	92	0.1%	564	0.3%
Total housing units	104,982	100%	171,742	100%

Sources: Shimberg Center for Housing Studies, 2023; City of Port St. Lucie, 2024

E. Home Values

The following table and figure show the value of median sales price for single-family homes in Port St. Lucie and Florida according to data from the Florida Department of Revenue (FLDOR) provided by the Shimberg Center for Housing Studies. The median value for Port St. Lucie has experienced a significant increase over the past decade, following national market trends. While the median sales price in Port St. Lucie has generally remained lower than the median for the State of Florida, there have been notable changes. In 2014, single-family homes in Port St. Lucie sold for roughly \$69,000 less than the State's median sales price. By 2022, the median sales price for a single-family home in Port St. Lucie peaked at \$409,386, surpassing the State's median of \$403,591 for the first time. From 2014 to 2023, the median sales price for single-family homes in the City increased by 115%. These trends reflect the broader expansion and growth of the housing market in Port St. Lucie.

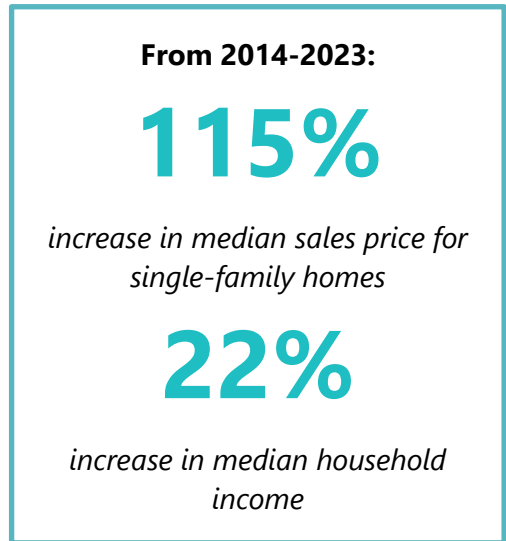
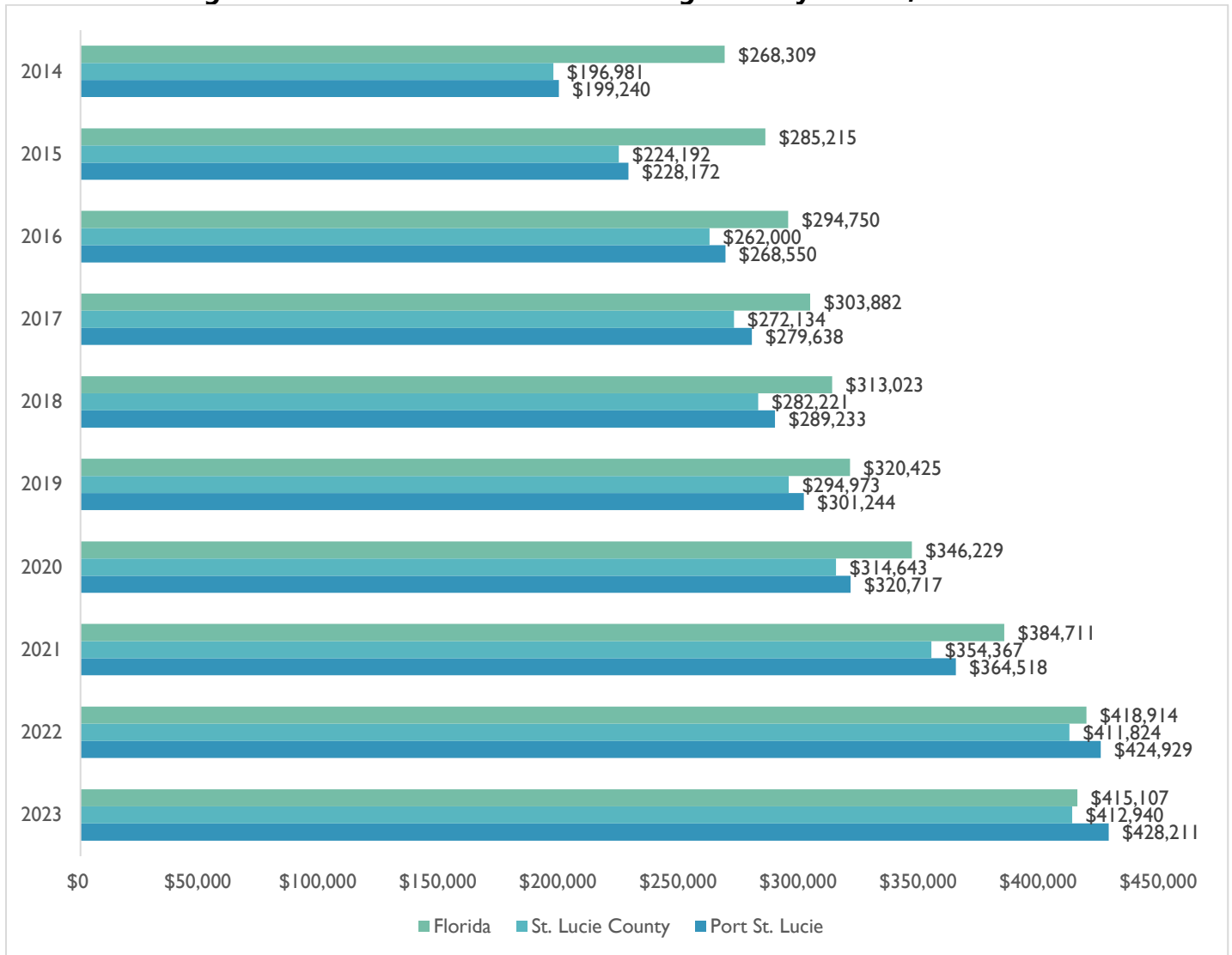


Table 3 - 4. Home Values, 2024

	City of Port St. Lucie		St. Lucie County	
	# of Units	Percent	# of Units	Percent
Owner Occupied	80,203	100%	114,715	100%
Less than \$50,000	1,877	2.34%	6,459	5.6%
\$50,000 to \$99,999	960	1.20%	2,593	2.3%
\$100,000 to \$149,999	2234	2.79%	2,994	2.6%
\$150,000 to \$199,999	7914	9.87%	5,703	5.0%
\$200,000 to \$299,999	29461	36.73%	17,174	15.0%
\$300,000 to \$499,999	32085	40.00%	56,393	49.2%
\$500,000 to \$999,999	5015	6.25%	21,263	18.5%
\$1,000,000 to \$1,499,999	400	0.50%	1,393	1.2%
\$1,500,000 to \$1,999,999	0	0.00%	353	0.3%
\$2,000,000 or more	257	0.32%	390	0.3%
Median (dollars)	\$428,211	--	\$412,940	--

Sources: Shimberg Center for Housing Studies, 2023; City of Port St. Lucie, 2024

Figure 3 - 3. Median Sales Price for Single Family Homes, Real Dollars



Sources: Shimberg Center for Housing Studies, 2023; City of Port St. Lucie, 2024

F. Monthly Owner-Occupied Housing Unit Costs

Homeownership can be a costly endeavor. In addition to recurring costs such as taxes, insurance, utilities, and association fees, maintenance expenses for repairs and improvements tend to rise as properties age. Another substantial cost of homeownership is mortgage payments, which can heavily influence the decision to buy or rent a property.

The following table shows the housing cost including payments for mortgage, real estate taxes, various insurances, utilities, fuels, mobile home costs, and condominium fees.

Table 3 - 5. Monthly Owner-Occupied Housing Unit Costs, 2024

	City of Port St. Lucie		St. Lucie County	
	# of Units	Percent	# of Units	Percent
Housing units with a mortgage	51,430	100%	66,674	100%
Less than \$500	0	0.0%	589	0.0%
\$500 to \$999	865	1.7%	1,652	2.5%
\$1,000 to \$1,499	7,042	13.9%	10,372	15.6%
\$1,500 to \$1,999	13,177	26.0%	16,646	25.0%
\$2,000 to \$2,499	12,572	24.8%	15,505	23.3%
\$2,500 to \$2,999	7,232	14.3%	9,069	13.6%
\$3,000 or more	9,739	19.2%	12,585	18.9%

Sources: Shimberg Center for Housing Studies, 2023; City of Port St. Lucie, 2024

G. Cost Burden

According to HUD, households are determined to be cost-burdened when their housing costs exceed 30% of their monthly income. The data in the following table suggests that 35% of owners with a mortgage, and 20% of those without a mortgage are cost burdened. Together, they comprise about 35% of all homeowners. This percentage is higher than the County (33.8%) and the State (25.8%). These figures suggest that housing affordability remains a challenge for a significant number of homeowners in the City, with nearly a third of them spending a substantial portion of their income on housing costs.

Table 3 - 6. Cost Burdened owners, 2024

% of Income Paid for Housing	City of Port St. Lucie		St. Lucie County	
	Households	Percent	Households	Percent
Housing units with a mortgage	48,939	65.9%	63,258	56.2%
0-29.9% (Not Cost Burdened)	31,747	64.9%	35,726	56.5%
30% or more (Cost Burdened)	17,192	35.1%	27,532	43.5%
Housing unit without a mortgage	28,773	35.9%	52,048	44.0%
0-29.9% (Not Cost Burdened)	22,951	79.8%	41,874	80.5%
30% or more (Cost Burdened)	5,822	20.2%	10,174	19.5%
Total Owner Households (with and without a mortgage)	80,203	100%	118,400	100%

* Excluding units where cost cannot be computed

Sources: Shimberg Center for Housing Studies, 2023; City of Port St. Lucie, 2024

While the previous table shows total cost burden, the following table shows the number of cost-burdened and severely cost-burdened owners by income level. Cost burdened in this case includes those paying from 30% to 50% of their income in housing. Severely cost burdened households spend more than 50% of their income on housing. The income levels are specified as a percentage of the Area Median Income (AMI). The AMI in the St. Lucie County area was \$89,300 in 2025.

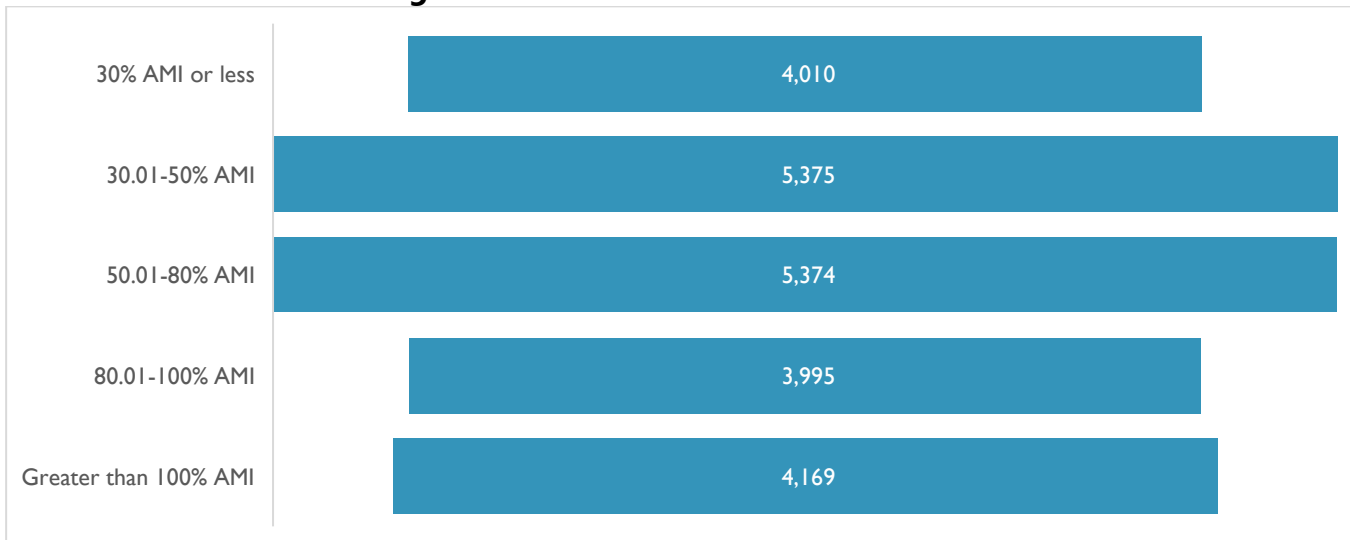
The table shows that approximately 14,759 extremely-low, very-low, and low income households were burdened and 8,584 of them in the severely cost-burdened category. That is 18% and 11% of the total number of owner-occupied households respectively.

Table 3 - 7. Cost Burden for Owners by Income Group, 2024

Household Income	Number of Households		Cost-Burdened Owners	Percentage of Total
	Cost Burdened (30 to 50%)	Severely Cost Burdened (>50%)		
30% AMI or less (extremely low)	472	3,538	4,010	17.49%
30.01-50% AMI (very low)	2,180	3,195	5,375	23.45%
50.01-80% AMI (low)	3,522	1,852	5,374	23.44%
80.01-100% AMI (moderate)	3,438	557	3,995	17.43%
Greater than 100% AMI	4,048	121	4,169	18.19%
Low-income cost burdened	6,174	8,584	14,759	64.4%
Total Cost-Burdened Homeowners	13,660	9,262	22,922	100%
Percentage of Total Owners	17.0%	11.5%	28.6%	28.6%

Sources: Shimberg Center for Housing Studies, 2023; City of Port St. Lucie, 2024

Figure 3 - 4. Cost-burdened household owners



Sources: Shimberg Center for Housing Studies, City of Port St. Lucie.

H. Rental Cost and Cost Burden

Renting is often considered to be an affordable alternative to single-family homeownership. However, when a high demand for rental housing units exceeds an affordable local supply, the cost of renting can escalate quickly. According to HUD, Cost-burdened households often are forced to choose between essential items, such as transportation, food, clothing, or medicine because they cannot afford to purchase these items once rent and utilities are paid. These choices can have long-term and dramatic effects on a household,

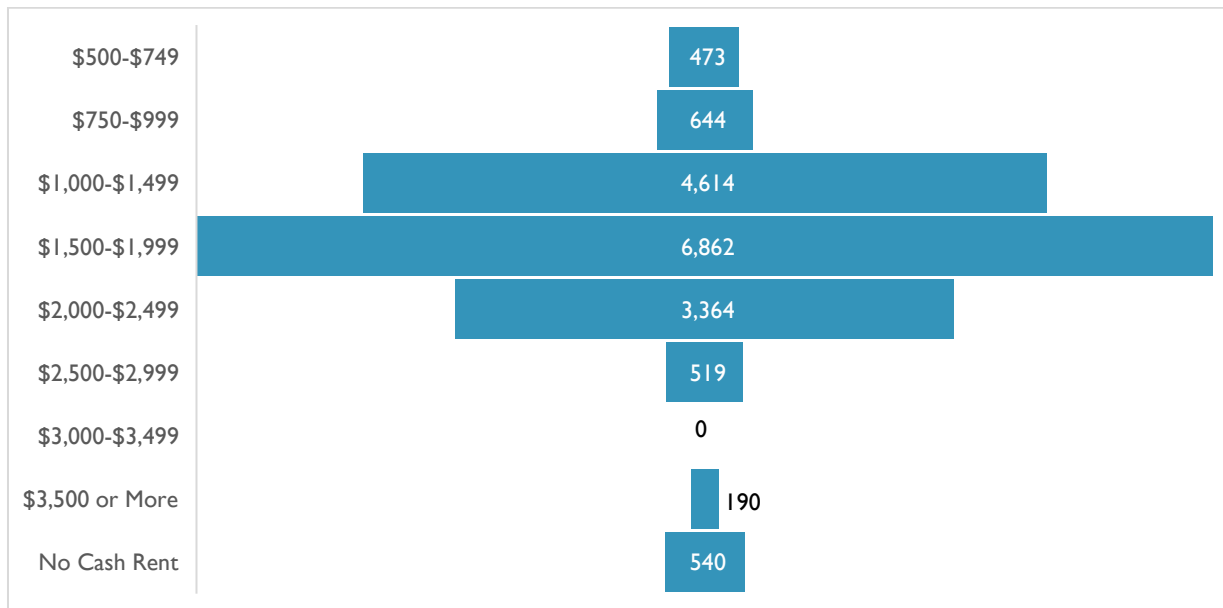
often leading to issues such as long-term health concerns, limited employment opportunities, and a lack of educational achievement.

According to ACS data, the median gross rent (which includes the cost of both rent and utilities) for a household in Port St. Lucie was \$2,133 in 2024, compared to \$1,725 in St. Lucie County. The State’s median gross rent was \$1,812. Even though a record number of apartments were added to the housing stock in 2024, the cost of renting in the City is still high. The largest share of renters across the City are paying between \$1,500 to \$1,999 in monthly rent.

Table 3 - 8. Rentals Units by Gross Rent, 2024

With Cash Rent	Units	%
Less than \$749	473	2.70%
750-\$999	644	3.70%
\$1,000 to 1,499	4,614	26.80%
\$1,500 to \$1,999	6,862	39.90%
\$2,000 to \$2,499	3,364	19.60%
\$2,500 to \$2,999	519	3.00%
\$3,000 or more	190	1.1
No Cash Rent	540	3.1
Total	17,206	100%

Sources: Shimberg Center for Housing Studies, 2023; City of Port St. Lucie, 2024



Renters in Port St. Lucie experience higher levels of cost burden than homeowners, with 53.9% of renters considered cost burdened compared to 28.6% of homeowners. Similarly, 21.8% of renters are *severely* cost burdened, nearly double the rate of homeowners at 11.5%. Therefore, renters, particularly with lower-income, generally have less expendable income than homeowners to spend on other basic necessities.

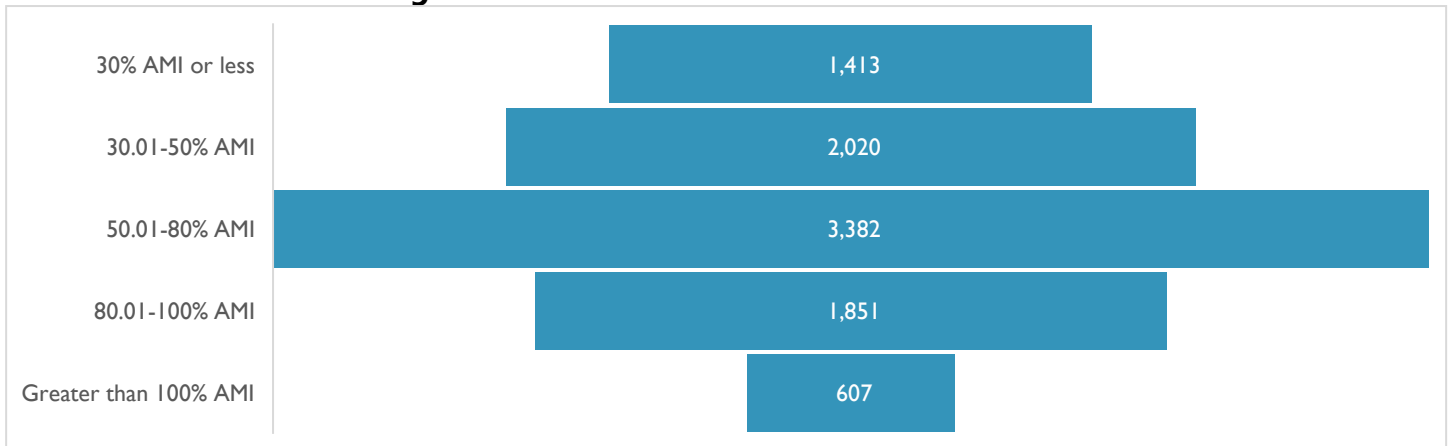
The City continues to offer options to increase the supply of renter-friendly housing options and continues to support rental assistance programs to offer more housing choices to Port St. Lucie renters. The following tables show the range of gross rents and cross-burdened renter households throughout the City.

Table 3 - 9. Cost-Burdened Renter Households, 2024

Household Income	Number of Households		Total Cost-Burdened Renters	Percentage of Total
	Cost Burdened	Severely Cost Burdened		
30% AMI or less	25	1,388	1,413	8%
30.01-50% AMI	450	1,570	2,020	13%
50.01-80% AMI	2,676	706	3,382	22%
80.01-100% AMI	1,838	13	1,851	17%
Greater than 100% AMI	538	69	607	40%
Total Households	5,527	3,745	9,272	100%
Percentage of Total Renters	32.1%	21.8%	53.9%	

Sources: Shimberg Center for Housing Studies, 2023; City of Port St. Lucie, 2024

Figure 3 - 5. Cost-burdened household renters



Sources: Shimberg Center for Housing Studies, 2023; City of Port St. Lucie, 2024

I. Housing Conditions

Housing quality plays a significant role in the success of individuals, families, and their communities. Housing quality refers to the physical condition of a person’s home. There are numerous factors that can be used to determine the current condition of an area’s housing stock, two of the most frequently used indicators include overcrowding and the availability of utilities and services. For example, individual housing units may be considered substandard if the unit lacks complete plumbing for exclusive use of the residents complete kitchen facilities or central heating, and or is overcrowded. An analysis of these indicators in reference to the City of Port St. Lucie has been provided within this subsection.

Table 3 - 10. Housing Conditions, 2024

	City of Port St. Lucie		St. Lucie County	
	# of Units	Percent	# of Units	Percent
Overcrowded (more than one person per room)	1,680	1.6%	4,671	3.2%
Lacking complete plumbing facilities	-	0%	969	0.6%
Lacking complete kitchen facilities	630	0.6%	1,125	0.7%

Source: Shimberg Center for Housing Studies, 2023; City of Port St. Lucie, 2024

1. Overcrowding

According to the U.S. Census Bureau, overcrowding exists if there are more than 1.01 persons per room living in a dwelling unit. In developing this analysis, a ‘room’ is defined as a living room, dining room, kitchen, bedroom, finished recreation room, or enclosed porch suitable for year-round use. Excluded are bathrooms, open porches, balconies, halls and utility rooms. The Census Bureau considers overcrowded units to be a form of substandard housing. According to the Shimberg data estimates, 1.6% of the City’s total number of occupied dwellings are considered overcrowded.

2. Utilities, Facilities, and Internet

Shimberg collects information on a number of indicators that are often used to determine the condition of housing within a community. Depending on the availability of data, this can include indicators such as outdated heating methods, the lack of complete plumbing and kitchen facilities, and poor or missing internet services. This data is provided below.

3. Physical Conditions

The age of a structure often has a direct impact on its condition. As homes get older, continued maintenance can become a significant cost over time. As stated in **Section D** above, the median year of construction is 2001; most of the housing stock is less than 54 years old. Although a study on the condition of the City’s housing stock has yet to be conducted, property records show that the oldest residential structures are in the east part of the City. As the City’s housing stock ages, more homes may be in need of rehabilitation, maintenance, or assistance to preserve their quality and extend their lifespan.

J. Government Subsidized Housing

According to the FHDC’s Assisted Housing Inventory, Port St. Lucie is currently home to 6 government subsidized housing facilities. The following table provides an inventory of federal, state, and/or local assisted rental housing within the City. It shows a total of 1,093 units with rent/or income restrictions.

Table 3 - 11. Inventory of Government Assisted Rental Housing, 2024

Name/Address	Total/ Assisted Units	Housing Programs	Population Served	Year Built	Ownership Type	Subsidy End
Cove at Saint Lucie 4400 NW Cove Circle	144/144	Housing Credits 9% Section 207/223 State HOME	Elderly	1999	For-Profit	2050
Grove Park 9800 Lenard Road	210/168	Extremely Low Income Housing Credits 4% Local Bonds SAIL	Family; Link; Persons with Disabilities	2016	For-Profit	2047
Peacock Run Apartments 5502 East Torino Parkway	264/264	Extremely Low Income Housing Credits 4% State Bonds	Family; Link	2003	For-Profit	2040
Saint Andrews Pointe 2550 NW Hatches Harbor Road	184/184	Housing Credits 4% SAIL State Bonds	Family	2004	For-Profit	2035
Sanctuary at Winterlakes 5410 Rabbit Run	284/284	Housing Credits 4% State Bonds	Family	2001	For-Profit	2033
Villa Seton 3300 SW Chartwell Street	50/49	Rental Assistance/HUD Section 202 Capital Advance State HOME	Elderly	2005	For-Profit	2055

Source: Shimberg Center for Housing Studies, 2023.

There are no Housing Authorities located within the City of Port St. Lucie. There are two Housing Authorities in neighboring areas. One is the Fort Pierce Housing Authority located at 511 Orange Avenue Fort Pierce, Florida 34950. The Fort Pierce Housing Authority was established in 1959. The other is the Housing Authority of the City of Stuart, Florida located at 611 SE Church Street, Stuart, Florida 34994. The Housing Authority of Stuart was established in 1942.

The State of Florida has provided means for the creation of local housing finance authorities (Chapter 159, Florida Statutes (F. S.)), Local Public Housing Authorities (Chapter 421, F. S.), and the State Housing Development Corporation (Chapter 420, F. S.). In partnership with the federal and state governments, both the City of Port St. Lucie and St. Lucie County administer several affordable housing programs to area residents. A listing of grant revenue sources and programs available through the City is provided below:

1. Grants

a. Community Development Block Grant (CDBG)

This grant program, funded by the Department of Housing and Urban Development (HUD), provides communities with resources to address a wide range of unique community development needs. Each CDBG-funded project must meet one (1) of the following three (3) objectives:

- Benefit low- and moderate-income persons,
- Prevent or eliminate slum and blight, and

- Meet other community development needs having a particular urgency.

The City has been receiving CDBG funds since the early 1990s and uses the money mainly to fund infrastructure-related projects. Smaller portions of the funding are also utilized for housing-related programs. The City is considered an entitlement community and receives an annual allocation which is formula based, using Census data and awarded via the Federal budget process.

b. State Housing Initiatives Partnership (SHIP) Program

The Florida Housing Finance Corporation administers the State Housing Initiatives Partnership program (SHIP), which provides funds to local governments to preserve affordable home ownership. The program was designed to serve extremely low, very-low, low and moderate-income households and support the creation and preservation of affordable homeownership and multifamily housing. These funds are allocated on an entitlement basis. SHIP funds can be used for various activities, including down payment and closing cost assistance for first-time homebuyers with the purchase of a newly construed or existing site built home, repairs to owner-occupied homes, and modifications for accessibility. These funds are allocated to local governments based on a populations-based formula and awarded through the State's budget process. The City has been receiving SHIP funds since the early 1990s and uses the money mainly to fund urgent life safety repairs and rehabilitation of homes for homeowners. The program opens for applications when funding is available. The program also provides emergency home repairs and demolition/reconstruction assistance to homeowners. These funds are given to local governments and are based on a populations-based formula.

c. Neighborhood Stabilization Programs 1 and 2 (NSP1 and NSP3)

HUD's Neighborhood Stabilization Program provides emergency assistance to state and local governments to acquire and redevelop foreclosed properties that might otherwise become sources of abandonment and blight within their communities.

In response to the Great Recession, the City of Port St. Lucie allocated grant funds from the Neighborhood Stabilization Programs (NSP1 and NSP3) in 2008 and 2011. These funds have now been fully utilized. The City is working towards closing the NSP1 and NSP3 programs and funding. Funding for NSP3 has been exhausted. The remaining NSP1 funding will be used to continue the Homebuyer Assistance Program. The ARPA program will be followed by additional efforts funded with NSP – program income.

d. HOME Investment Partnerships Program

In 2018, the City of Port St. Lucie joined the Treasure Coast HOME Consortium through an interlocal agreement with St. Lucie, Martin, and Indian River counties. St. Lucie County serves as the lead agency for the Consortium, administering the program on behalf of all members in accordance with HUD requirements. All funds are received by the County and expended by the County in partnership with each participating jurisdiction. St. Lucie County is also responsible for reporting to HUD on the activities of the local HOME Consortium.

The U.S. Department of Housing and Urban Development (HUD) provides these funds to the Consortium on a formula basis. The objective of the HOME program is to provide decent and

affordable housing opportunities for very low and low income households through activities such as first time home buyer assistance and homeowner housing rehabilitation.

2. Programs

a. Homeowner Repair & Rehabilitation Assistance Program

The Neighborhood Services Department is responsible for administering this housing program with grant funding from the State Housing Initiatives Partnership (SHIP) program and the U.S. Department of Housing and Urban Development (HUD) Community Development Block Grant (CDBG) Program, when available. If SHIP funds are limited, the City may supplement the program with Community Development Block Grant (CDBG) funds. The Department also uses supplemental CDBG funding to implement grant programs for septic-to-sewer conversions and most recently is implementing a new culvert replacement program for low-income homeowners. These two programs are administered in partnership with the Utilities Systems Department and Public Works Department, respectively, who assist residents with loans to get these repairs completed.

b. Homebuyer Assistance Program

The current program is being funded by a federal grant through the American Rescue Plan Act (ARPA), this program is a partnership between the Community Land Trust of Palm Beach County and the Treasure Coast. It is designed to assist moderate-income buyers who live and/or work in Port St. Lucie by offering financial support to help them purchase a home. The program opens for applications when funding is available.

c. Tenant-Based Rental Assistance (TBRA) Program for Seniors

The City uses its HOME allocation (approximately \$200K to \$300K) primarily for rental assistance for residents aged 62 and older and the program has been successful. Seniors aged 62 and older who live and/or work within the city and earn less than the federal income limits are eligible to apply for a minimum of 12 months of rental assistance. The program opens for applications when funding is available.

d. Emergency Rental Assistance 2 (ERA 2) Program

The City received and managed both ERA1 and ERA2 funding (also known as Emergency Rental Assistance). ERA1 funds were awarded by the U.S. Department of the Treasury through the Consolidated Appropriations Act of 2021 and the American Rescue Plan Act of 2021. ERA1 was closed out in July 2024. The ERA2 program, officially known as the second round of the Emergency Rental Assistance (ERA) program, was awarded through the American Rescue Plan Act of 2021. This act provided \$21.55 billion to assist eligible households with financial assistance, housing stability services, and other affordable rental housing and eviction prevention activities, [according to the U.S. Department of the Treasury \(.gov\)](#). ERA2 funds were distributed to states, U.S. territories, and certain local governments with populations over 200,000. In collaboration with the Treasure Coast Homeless Services Council, Inc. (TCHSC) and the area's Continuum of Care (CoC), the City is administering the final phase of the Emergency Rental Assistance 2 (ERA2) program. This program is funded with a \$400,000 grant to provide emergency rental assistance to individuals experiencing homelessness or at imminent risk of homelessness. The \$400,000 will be available to assist program participants until the funds are exhausted or by September 30, 2025, whichever comes first.

Approved applicants may receive assistance for first and second month's rent, rental security deposits, and utility security deposits, depending on their household circumstances. Additional services may include housing stabilization case management, housing navigation, referrals to supportive services, and tenant-based rental assistance.

e. Affordable Housing Advisory Committee (AHAC)

The City of Port St. Lucie Affordable Housing Advisory Committee (AHAC) was established pursuant to Section 420.9076 Florida Statutes. The Affordable Housing Advisory Committee meets triennially to review established policies and procedures, ordinances, land development regulations, and the Comprehensive Plan, and makes recommendations to encourage or facilitate affordable housing while protecting the ability of the property to appreciate in value. The Committee also reviews regularly the 11 incentives outlined in the Florida Statutes.

The Committee is appointed by the City Council to make recommendations to the City Council on Affordable Housing Issues. By Ordinance 08-42, the AHAC consists of 9 members who are subject to the provisions of the Sunshine Law and serve on a voluntary basis. The Committee reviews policies, procedures, ordinances, land development regulations, and the adopted local government comprehensive plan, as well as recommends specific actions or initiatives to encourage or facilitate affordable housing while protecting the ability of the property to appreciate in value.

f. Affordable Housing Incentives

The Neighborhood Services Department administers the Affordable Housing Advisory Committee's recommendations and other City Council housing policies and initiatives.

The following is a list of the housing incentives listed in Florida Statutes that have been recommended by the Affordable Housing Advisory Committee and approved by the City Council:

1. The processing of approvals of development orders or permit, as defined in Florida Statute 163.3164 (7) and (8), for affordable housing projects is expedited to a greater degree than other projects (approved in 1994).
2. The modification of impact-fee requirements, including reduction or waiver of fees and alternative methods of fee payment for affordable housing (approved in 2009).
3. The establishment of a process by which a local government considers, before adoption, policies, procedures, ordinances, regulations, or plan provisions that increase the cost of housing (approved in 2009 and 2020).
4. The preparation of a printed inventory of locally owned public lands suitable for affordable housing (approved in 2009).
5. The support of development near transportation hubs and major employment centers and mixed-use developments (approved in 2009).

As part of a new initiative in the City's Strategic Plan, City Council recently held a workshop to explore strategies for housing incentive programs aimed at encouraging the development of additional housing options for working professionals. This initiative builds on the City's continuous research into best practices and policies that support economic development and increase in attainable housing options. Staff presented a draft policy framework for the proposed Essential

Attainable Housing Incentivation Program (EAHIP), which included a proposed title, mission, vision, and guidelines. The discussion will help refine the policy and incentives, including those proposed in Florida State Statutes, into a tailored program that provides a structure for incentivizing more attainable housing options.

g. Thriving Communities Technical Assistance

On December 22, 2025, the City released documentation related to the Thriving Communities Technical Assistance Grant Program. This effort builds upon the 2024 Housing Needs Assessment, which identified opportunities for the City to encourage the development of affordable housing for essential workers through targeted incentives. The study outlined several potential incentives:

- Bonus density – Minimum 20% for developments or units with permanent or long-term affordability requirements
- Developer fee reductions – Application and approval for the use of available funding to reduce/subsidize or defer fees with permanent or long-term affordability requirements.
- Developer contributions - Minimum contribution of units as part of housing mitigation for future developments, voluntary or mandatory, also referred to as inclusionary zoning with permanent or long-term affordability requirements.
- Zoning reform - Facilitating Essential Attainable Housing Incentivization Program (EAHIP) project requests in targeted areas including transit hubs, CRAs, or economic corridors
- Use of city-owned land - Utilizing City-owned land or facilitating land donation for EAHIP projects, when available.
- Commercial linkage fees - Commercial fees as housing mitigation to support EAHIP projects

The intent of these incentives is to expand housing opportunities for existing residents, new households, and employees working within the City who currently face limited access to affordable housing options in Port St. Lucie. City Council will take these incentives under consideration and evaluate their applicability within the community. The Council may direct staff to prepare and incorporate appropriate amendments to the Comprehensive Plan or other plans to implement these incentives.

Also on December 22, 2025, the City released a Development Community Outreach and Communications Plan to support implementation. The plan recommends that the City compile and share housing program information, policies, and key housing data with developers prior to meetings. This information helps developers better understand the City's housing goals and allow them to compare those goals with their own development experience and project considerations.

K. Community Residential Facilities

The US Census Bureau classifies all people not living in housing units (house, apartment, mobile home, rented rooms) as living in group quarters. There are two types of group quarters: (1) Institutional, which includes correctional facilities, nursing homes, or mental hospitals, and (2) Non-Institutional, which encompasses college dormitories, military barracks, group homes, missions, or shelters.

According to Florida Health Finder, there are, 6 **nursing homes** with a total of 783 beds and 69 **assisted living facilities** with a total of 630 beds in Port St. Lucie, as detailed below.

The City has established a process for monitoring group home referred to as “Community Residential Homes” (CHR). Per the City’s Code of Ordinances Sec 158.224 the Neighborhood Services Department’s Code Compliance Division monitors group homes and their geographic locations. This system allows users to view where CHRs are located and determine whether an address is within 1,000 feet of another CHR for reservation purposes. More information about the process can be viewed at the City’s Community Residential Home Program webpage at: <https://www.cityofpsl.com/Government/Your-City-Government/Departments/Neighborhood-Services/Community-Residential-Home-Program>.

The Florida Department of Children and Families (DCF) provides resources for children who are neglected abused, for families who wish to adopt or provide foster care, as well as other social services. The nearest DCF Circuit office is in the City of Fort Pierce. A private adoption and foster organization, Kids Central, Inc., is also located within the City and provides resources for residents.

Table 3 - 12: Nursing homes, 2024

Nursing Homes	Street Address	Licensed Beds
Ardie R. Copas State Veterans Nursing Home	13000 SW Tradition Parkway	120
Life Care Center of Port St. Lucie	3720 SE Jennings Rd	123
Palm Garden of Port St. Lucie	1751 SE Hillmoor Drive	120
Port St. Lucie Rehabilitation and Healthcare	7300 Oleander Ave	180
Savannas Park Health and Rehabilitation Center	1655 SE Walton Road	120
Tiffany Hall Nursing and Rehab Center	1800 SE Hillmoor Drive	120

Source: Florida Agency for Health Care Administration, 2024 (FloridaHealthFinder | Facility/Provider)

Table 3 - 13: Assisted Living Facilities, 2024

Nursing Homes	Street Address	Licensed Beds
A Bethel Loving Care of The Treasure Coast Inc	1816 SW Brisbane Street	6
A Kee to Paradise LLC	5579 NW Commodore Terr	6
A Loving Hand Facility Care LLC	554 Kilpatrick Ave	6
A Touch of Class Adult Care LLC	537 SW Whitmore Drive	10
Angel of Light Assisted Living Facility, LLC	613 SW Homeland Rd	6
Avalon Family Resort Assisted Living, LLC	160 SW Saratoga Ave	6
B & B Angel's Home LLC	150 SW Port St Lucie Blvd	6
Baxter's Adult Living Facility, Inc	1092 SW Majorca Ave	6
Bay Isles Senior Care	1782 SW Whipple Ave	6
Bayamo Assisted Living Facility, Inc	1199 SW Bayamo Avenue	6
Blessings Assisted Living	2449 SW Humber Ct	6
Brighten Assisted Living Facility LLC	1931 SW McAllister Ln	6
Brightstar Assisted Living LLC	1613 SW Meridian Ave	5
Brooks Manor LLC	2043 SE Watercrest St	6
Browns House Assisted Living Facility LLC	2241 SE Melaleuca Blvd	5
Caring Assisted Living LLC	2588 SW Grotto Circle	4

Nursing Homes	Street Address	Licensed Beds
Comfort Care Home ALF	2402 SW Santana Ave	6
Country Living Assisted Care Center, Inc	1762 SW Arch Street	6
Doricare LLC	2551 SW Choctaw St	5
Elite Care ALF LLC	4702 NW Ever Rd	6
Ellie's Assisted Living LLC	1840 SW Janette Ave	6
Endless Care ALF LLC	1245 SW Fox Ct	5
Fabulous Resort Alf, LLC	1762 SE Carvalho St	6
Faith Care LLC	2562 SW Calder St	6
Future Smiles Senior Living LLC	4645 SW Vahalla St	8
Good Natured Home Care LLC	337 SW Grimaldo Terrace	6
Grace Home	2317 SW Webster Ln	6
Grace House	6755 NW Monoco Ct	6
Grace Manor	221 SW Yager Pl	6
Grandparents House ALF Inc	3890 SW Chaffin Street	5
Heavenly Adult Care LLC	3934 SW Kakopo St	6
Helping Hands Residential Care Home LLC	494 SW Halibut Ave	6
Home Sweet Home Assisted Living by C & A LLC	775 NW Bayard Ave	5
JD Treasure Coast Assisted Living Facility, LLC	2749 SE Eagle Dr	6
JJ Manor Assisted Living LLC	2637 SW Fair Isle Rd	5
Just Like Home ALF LLC	1342 SW Del Rio Blvd	5
K and L Loving Care of Port Saint Lucie ALF Inc	3871 SW Ramspeck St	6
L & C Care LLC	2048 SE Harding St	5
Linx Living LLC	552 SE Volkerts Terr	5
Live, Love, Laugh Assisted Living Inc	1766 SW Columbia St	6
Loving Care of the Treasure Coast, LLC	2102 SW Larchmont Lane	6
Merciful Assisted Living	4112 SW Tumble St	6
Naina's Angelic Hands Assisted Living LLC	6260 NW Topaz Way	6
Nates Health Services LLC	742 SW Saragossa Ave	6
New Dimension Family Care Inc	849 SW Hamberland Ave	6
Parah Assisted Living Facility LLC	701 SW Tulip Blvd	6
Rose Assisted Living Facility LLC	256 SW Moselle Ave	5
Rosewell Home and Residential Care LLC	3366 SW Vendome St	5
Rosie's House ALF	2073 SE Rainier Rd	5
Rosie's Manor ALF	1910 SE Rainier Rd	5
Royalty First LLC	1733 SE Mariana Rd	6
Royalty First Too LLC	2341 SE Gillette Ave	6
Savorah Alf II LLC	2369 SW Fern Cir	6
Savorah ALF Inc	2314 SW Ranch Ave	5
Senior Paradise LLC	3650 SW Viceroy St	5
Serenity Garden Assisted Living LLC	579 SW Aster Rd	5
Sunshine Family ALF LLC	5817 NW Gerald Cir	6
Superior Living LLC	496 SE Verada Ave	6

Nursing Homes	Street Address	Licensed Beds
The Gardens of Port St Lucie	1699 SE Lyngate Drive	110
The Loving Care Home LLC	1249 SW Byron St	6
The Perfect Place ALF 2 Inc	2666 Ace Rd	5
Toni Mary Home ALF Corp	1662 SW Alvaton Avenue	6
Treasure Coast ALF Inc	642 SW Jacoby Ave	6
Unique Loving Home Care LLC	1221 SW Medina Ave	6
Violet Gardens ALF LLC	372 SW Todd Ave	6
Vitality Resort ALF LLC	1258 SW Ermine Ave	6
Vitality Spring Resort ALF LLC	121 SW Oakridge Dr	6
Vitality Star Resort Alf LLC	591 SW Bradshaw Cir	6
Watercrest of St Lucie West Assisted Living and Memory Care	279 NW California Blvd	132

Source: Florida Agency for Health Care Administration, 2024 ([FloridaHealthFinder | Facility/Provider](#))

L. Farmworker Housing Needs

The Florida Housing Data Clearinghouse (FHDC) does not provide farmworker housing data at the City level, but it provides information for St. Lucie County as a whole (including all the cities). The FHDC estimates that there are currently 470 'Total Unaccompanied Workers' within St. Lucie County, with 228 Department of Health (DOH) permitted camp beds available for these workers. Additionally, the Center also estimates that the County currently contains 308 'Accompanied Migrant & Seasonal Households' and offers these families 74 'Rural Development & Florida Housing Multifamily Units.' Due to the relative low presence of agricultural operations within the City limits, it is assumed that the demand for these units is entirely within the unincorporated part of St. Lucie County. Additionally, it is possible that farm workers are accommodated on private premises throughout the community.

M. Mobile/Manufactured Homes

Mobile home parks, lodging and recreational vehicle parks, and recreational camps are licensed annually by the Department of Health in accordance with Chapter 64E-15, Florida Administrative Code (F.A.C.), rules. The county health departments provide direct services in the operational aspect of the program through routine inspections, plan reviews, educational programs, and enforcement actions.

In 1976, the Department of Housing and Urban Development (HUD) passed the Manufactured Housing Code, which preempted local code standards and began to regulate manufactured housing and modular housing¹. Modular housing is a form of housing which is built in components, off-site. While the term "mobile home" is often used in reference to manufactured homes, the term technically only applies to homes which were built prior to the HUD regulations adopted in 1976. The term "manufactured homes" refers to all modular housing which is regulated by HUD's Housing Code. Manufactured homes are built in the controlled environment of a manufacturing plant and are transported in one or more sections on a permanent chassis.

These structures are traditionally provided on individually platted lots or within a mobile home park under unified ownership, where the manufactured home is owned yet the land is leased. Manufactured housing is

¹ American Planning Association. Factory Housing. <https://www.planning.org/policy/guides/adopted/factoryhousing.htm>. 2001.

considered by many to be affordable housing, though studies show that residents owning mobile homes often pay higher rates for their home loans and are unlikely to have a return on their home investment. Manufactured homes are difficult and expensive to transfer to another location, so unless a resident owns the land where the home is, there is the possibility that the land can be sold, displacing the residents from their homes.

There is one large manufactured home development east of US 1 just south of the City's boundary, which is part of a larger development that spans the city limits (Spanish Lakes). The portion within the City contains 740 manufactured homes on individually platted lots, which accounts for approximately 0.75% of the housing stock in Port St. Lucie. Other manufactured home parks have recently been converted into recreational vehicle parks.

N. Historically Significant Housing

The Florida Master Site File (FMSF) serves as the State's official inventory of historical and cultural resources. One of the criteria for recording sites with the FMSF is that they are over 50 years old, regardless of historical significance. A small portion of the housing units in the City are 50 years old or older. Shimberg data revealed that 682 structures exist today that were built prior to 1970. Within the city limits, several historic property surveys have been conducted in the past resulting in the cataloging of 11 sites in the FMSF. They were all found to be ineligible for designation, whether individually or as part of a district.

Of these 11 structures surveyed, only two were originally residential—the 1952 and 1917 Peacock Houses. These historic homes were relocated from their original location along C-24 Canal Road (south of Glades Cut Off Road) to 2456 SE Westmoreland Boulevard, near the southern portion of the Port District, with assistance from the Florida Division of Historical Resources (FDHR). In 2018, they underwent significant renovations, including foundation updates, new shingle roofs, and fresh paint (see **Figure 3-6**).

In 2022, plans were approved to repurpose the homes into a museum and gift shop, along with meeting and office spaces. The Port St. Lucie Historical Society now manages these facilities.

According to the State Historic Preservation Office (SHPO), several resource groups were also surveyed in the past. Resource groups consist of districts, landscapes, building complexes, and linear resources. Among those surveyed were ten canals (e.g., C-23, C-24), eight roadways (e.g., Florida's Turnpike, Indian River Drive, Midway Road), and the FEC railroad— Lake Harbor Branch. The railroad was identified by the surveyor as potentially eligible for listing in the National Register.

Figure 3 - 6. Peacock Houses (before and after relocation and renovation)



III. Short- and Long-Term Housing Needs

The inventory presented above utilizes data from two primary sources, the Census Bureau and the Shimberg Center, with adjustments made to reflect more current population counts. Florida Statutes require that the Housing Element provide data and analysis of the minimum housing need of the current and anticipated future residents of the jurisdiction. The following tables and analyses provide projections on anticipated needs particularly for very low-, low-, and moderate-income households.

In projecting future needs, the Shimberg Center (Florida Housing Data Clearinghouse) relies on population projections developed by the Bureau of Economics and Business Research (BEBR) for Florida counties. For cities, population projections are based on the assumption that the city's population is a certain percentage of the county's population, with this share being used to generate local forecasts. The figures in this section are based on Shimberg Center data, but they have been adjusted to align with the population projections prepared by the City, as detailed in the Future Land Use Element.

A. Household Projections

According to the Census, the City had 76,114 households in 2020. By 2025, the number of households was estimated to have increased to 94,324. Using data from Shimberg, the Florida Housing Data Clearinghouse (FHDC) develops household projections. The table below presents household projections in five-year

increments, extending through 2050. The household figures differ slightly from the holding capacity calculations in the Future Land Use Element because those were developed by dividing the projected population by the average number of persons per household reported in the most recent American Community Survey.

Table 3 - 14: Household Projections, 2025-2050

Projections	2030	2035	2040	2045	2050
Owners	86,963	97,179	106,432	114,600	122,308
Renters	21,278	23,408	25,139	26,857	28,476
Total Households	108,241	120,587	131,571	141,457	150,784

Sources: Shimberg Center for Housing Studies, 2023; City of Port St. Lucie, 2024

B. Projection of Cost-Burdened Households

Low income, as defined by the Shimberg Center for Housing Studies, refers to households with incomes below 80% of the Area Median Income. The following table lists the number of cost-burdened owner and renter households according to their income bracket (as a percentage of the Area Median Income in 2023) and projections for 2050. The 80% of median income figure is a traditional measure of eligibility for housing assistance. For example, all beneficiaries of the federal public housing program and federal HOME program must have incomes below this amount. The estimates and projections can serve as an approximation of the total number of households that would benefit from some type of housing assistance. Such assistance could include the construction of new affordable housing units, but it could also include the provision of subsidies to make current units more affordable.

The projections prepared by Shimberg apply current cost-burden percentages to the owner and renter household projections. Based on that assumption, the City can expect to have 19,284 cost-burdened and 13,073 severely cost-burdened homeowners by 2050. For renters, those figures are 9,147 and 6,198. That means that 5.8% and 8.1% of owner households and 3.5% and 4.1% of renter households will be cost-burdened and severely cost-burdened, respectively.

With roughly 12% of low-income households projected to continue to be severely cost-burdened and 9% forecasted to be cost-burdened through the 2050 planning horizon, the City will undertake measures to continue providing residents with greater access to housing programs and affordable housing units. Special attention will be given to providing a variety of housing types within the city, such as attached housing, multifamily rentals, and small houses. While pursuing these types of housing options, the City will encourage and ensure that future development provides a mixture of housing types and costs, rather than creating isolated, homogeneous neighborhoods.

Table 3 - 15. Housing Cost Burden Projections for Owners and Renters, 2025-2050

Year	Income Level	30.1-49.9% (cost-burdened)			50% or more (severely cost-burdened)		
		Owners	Renters	Total	Owners	Renters	Total
2030	30% AMI or less	474	31	505	3,550	1,716	5,266
	30.01-50% AMI	2,188	557	2,745	3,206	1,941	5,147
	50.01-80% AMI	3,535	3,309	6,844	1,859	874	2,733

Year	Income Level	30.1-49.9% (cost-burdened)			50% or more (severely cost-burdened)		
		Owners	Renters	Total	Owners	Renters	Total
	80.01-100% AMI	3,451	2,273	5,724	559	15	574
	Greater than 100% AMI	4,063	665	4,728	121	85	206
	Total cost burdened households	13,711	6,835	20,546	9,295	4,631	13,926
	Percent of total households	12.7%	6.3%	19.0%	8.6%	4.3%	12.9%
	Low income (<80%) cost burdened	6,197	3,897	10,094	8,615	4,531	13,146
	Percent of total households	5.7%	3.6%	9.3%	8.0%	4.2%	12.1%
2035	30% AMI or less	530	34	564	3,967	1,888	5,855
	30.01-50% AMI	2,445	612	3,057	3,583	2,135	5,718
	50.01-80% AMI	3,950	3,640	7,590	2,078	961	3,039
	80.01-100% AMI	3,856	2,501	6,357	624	17	641
	Greater than 100% AMI	4,540	732	5,272	135	94	229
	Total cost burdened households	15,321	7,519	22,840	10,387	5,095	15,482
	Percent of total households	12.7%	6.2%	18.9%	8.6%	4.2%	12.8%
	Low income (<80%) cost burdened	6,925	4,286	11,211	9,628	4,984	14,612
Percent of total households	5.7%	3.6%	9.3%	8.0%	4.1%	12.1%	
2040	30% AMI or less	581	37	618	4,345	2,028	6,373
	30.01-50% AMI	2,678	658	3,336	3,924	2,293	6,217
	50.01-80% AMI	4,326	3,910	8,236	2,276	1,032	3,308
	80.01-100% AMI	4,223	2,686	6,909	684	18	702
	Greater than 100% AMI	4,972	786	5,758	148	100	248
	Total cost burdened households	16,780	8,077	24,857	11,377	5,471	16,848
	Percent of total households	12.8%	6.1%	18.9%	8.6%	4.2%	12.8%
	Low income (<80%) cost burdened	7,585	4,605	12,190	10,545	5,353	15,898
Percent of total households	5.8%	3.5%	9.3%	8.0%	4.1%	12.1%	
2045	30% AMI or less	625	39	664	4,678	2,167	6,845
	30.01-50% AMI	2,884	703	3,587	4,225	2,450	6,675
	50.01-80% AMI	4,658	4,177	8,835	2,450	1,103	3,553
	80.01-100% AMI	4,547	2,869	7,416	736	20	756
	Greater than 100% AMI	5,354	839	6,193	159	107	266
	Total cost burdened households	18,068	8,627	26,695	12,248	5,847	18,095
	Percent of total households	12.8%	6.1%	18.9%	8.7%	4.1%	12.8%
	Low income (<80%) cost burdened	8,167	4,919	13,086	11,353	5,720	17,073
Percent of total households	5.8%	3.5%	9.3%	8.0%	4.0%	12.1%	
2050	30% AMI or less	667	41	708	4,993	2,297	7,290
	30.01-50% AMI	3,078	745	3,823	4,509	2,597	7,106
	50.01-80% AMI	4,972	4,429	9,401	2,615	1,169	3,784
	80.01-100% AMI	4,853	3,042	7,895	786	21	807
	Greater than 100% AMI	5,714	890	6,604	170	114	284
	Total cost burdened households	19,284	9,147	28,431	13,073	6,198	19,271

Year	Income Level	30.1-49.9% (cost-burdened)			50% or more (severely cost-burdened)		
		Owners	Renters	Total	Owners	Renters	Total
	Percent of total households	12.9%	6.1%	19.0%	8.8%	4.2%	12.9%
	Low income (<80%) cost burdened	8,717	5,215	13,932	12,117	6,063	18,180
	Percent of total households	5.8%	3.5%	9.3%	8.1%	4.1%	12.2%

Sources: Shimberg Center for Housing Studies, 2023; City of Port St. Lucie, 2024

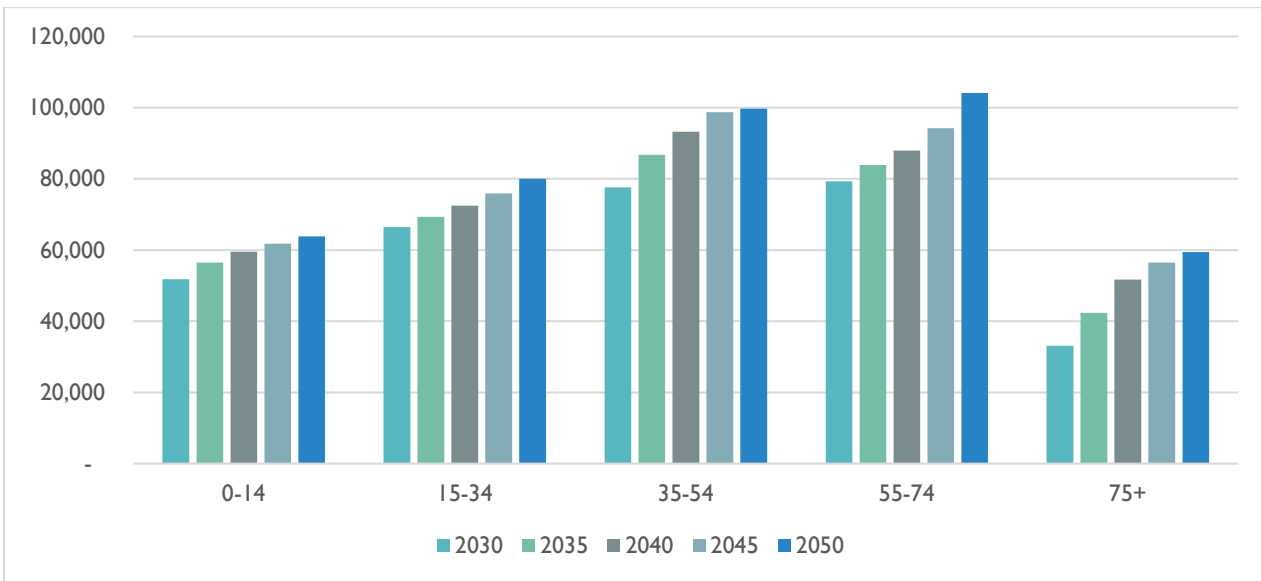
C. Projection of Total Population by Age

Projections were created by applying the age distribution data provided by Shimberg to the projections for permanent households in five-year increments through 2050. According to projections from the Shimberg Center in the following table titled Projection of Total Population by Age,, the population aged 75 and older is expected to grow significantly (nearly double), followed by the 55-59 and 50-54 age groups. The City will need to take into account the housing preferences of these age groups when making housing-related decisions.

Table 3 - 16: Projection of Total Population by Age, 2025-2050

Age	2030	2035	2040	2045	2050	20-Yr Percent Change
0-4	16,818	18,010	18,618	19,388	20,310	20.8%
5-9	17,576	19,051	20,080	20,626	21,324	21.3%
10-14	17,425	19,455	20,836	21,796	22,205	27.4%
15-19	16,484	17,581	19,073	20,217	21,025	27.6%
20-24	15,041	15,134	15,852	17,286	18,247	21.3%
25-29	15,983	17,315	17,086	17,988	19,421	21.5%
30-34	18,986	19,338	20,482	20,371	21,320	12.3%
35-39	21,348	22,128	22,852	24,449	24,137	13.1%
40-44	19,344	23,759	24,420	24,686	26,207	35.5%
45-49	19,135	21,055	24,717	24,646	24,737	29.3%
50-54	17,747	19,837	21,229	24,924	24,647	38.9%
55-59	18,500	19,634	21,857	23,697	27,548	48.9%
60-64	19,613	20,208	21,317	24,102	25,931	32.2%
65-69	21,818	21,772	22,769	24,064	27,117	24.3%
70-74	19,408	22,303	21,980	22,425	23,575	21.5%
75+	33,120	42,380	51,717	56,442	59,472	79.6%
Total	308,346	338,960	364,885	387,106	407,221	32.1%

Sources: Shimberg Center for Housing Studies, 2023; City of Port St. Lucie, 2024



IV. Future Considerations

The Housing Data and Analysis presented in this document highlights Port St. Lucie's predominantly suburban character, with a housing stock largely composed of newer single-family homes. However, several emerging trends pose challenges in meeting future housing demands. These include rapid population growth, escalating home prices and insurance costs, incomes that are not increasing at the same pace, a constrained housing supply, low vacancy rates, and a projected significant increase in residents aged 75 and older. Collectively, these factors may limit access to affordable housing for both current residents and those seeking to return or relocate to Port St. Lucie.

Housing Short-Term Initiatives

The City will continue to facilitate economic development activities to reduce the number of households with a burden, particularly in the very low, low-, and moderate-income brackets. Additionally, the City's neighborhood programs will continue to implement improvements that enhance home values.

Housing Ongoing Initiatives

The City continues to have a great need for Affordable Housing. The City will continue to assist Homeowners through local, state, and federal programs.

To address these challenges and support future housing needs, the City will implement the following strategies through the planning timeframe of this Plan:

1. **Residential Density.** Revise some future land use categories to allow for increased density in exchange for affordable housing. This would be most appropriate in areas like the Walton & One site, which includes several land use categories. Applying a single mixed-use land use category to sites like this one and offering development incentives for affordable housing would facilitate the development of cohesive, affordable developments.
2. **Density bonuses for affordable housing.** With support from the HUD "Thriving Communities" grant, the City is collaborating with a Washington D.C.- based consultant to develop an ordinance and housing initiatives that address transportation and community challenges. This includes creating ways to incentivize the provision of affordable housing.

As part of these efforts, the City will look at encouraging the development of low and medium-rise multi-family and mixed-use buildings along key commercial corridors such as US 1. These corridors offer opportunities for transit-oriented development that provide greater access to public transportation and reduce reliance on private vehicles. This approach can provide affordable housing options for both renters and homeowners while enhancing the vibrancy and walkability.

Additionally, it fosters economic development opportunities by supporting local businesses and attracting new investments through an expanded customer base. Integrating residential units with ground-floor retail, dining, and services will activate commercial corridors that create a more dynamic, pedestrian-friendly environment. To further promote the development of affordable housing in these areas, the City will also consider additional incentives, such as expedited permitting processes, density bonuses, and reduced parking requirements.

3. **Housing Diversity.** Update some future land use categories to allow a broader range of housing types. This includes permitting multi-family units, townhouses, and accessory dwelling units (ADUs) in certain

areas, which help accommodate a diverse range of household sizes and income levels. By facilitating a wider variety of housing options, the City can better address the growing demand for affordable and accessible housing.

The City is committed to continuing to allow ADUs within new Planned Unit Developments (PUDs), recognizing the numerous benefits they offer. These benefits include, but are not limited to, increasing the diversity of housing stock and affordable housing within single-family neighborhoods, generating rental income, and reducing resource consumption. However, in the older parts of the City (original platted areas), the constraints of smaller lot sizes and limited infrastructure present challenges to the introduction of ADUs. Even when lots may be of sufficient size, many are not served by central utilities or adequately sized streets, which further complete their potential implementation.

4. **Support Rental Assistance and Affordable Housing Development.** Continue providing support for programs that offer rental assistance, which can help lower-income residents maintain housing stability. Additionally, prioritize the development of affordable and workforce housing projects to ensure that all income groups have access to safe and affordable living options. Collaborating with local developers, non-profit organizations, and state and federal agencies help secure the resources needed to expand the affordable housing stock.
5. **Expand Housing Options for Aging-in-Place.** Given the significant growth of the elderly population in the region, it is crucial to promote housing solutions that enable seniors to age in place comfortably. This includes developing more age-friendly housing options, such as accessible single-level homes, senior housing communities, and assisted living facilities. Moreover, supporting home modification programs that help seniors adapt their existing homes to meet their needs will ensure that aging residents can remain in their communities as they age.

By proactively implementing these strategies, Port St. Lucie can better align its housing market with the needs of its evolving population, ensuring that all residents have access to affordable, suitable, and sustainable housing options in the years to come.



HOUSING

3



DRAFT GOALS, OBJECTIVES, & POLICIES

June 2026

GOALS, OBJECTIVES, AND POLICIES

GOAL 3.1. HOUSING

Goal 3.1: The City shall promote the provision of an adequate mix of safe and sanitary housing which meets the needs of existing and future Port St. Lucie residents.

OBJECTIVE 3.1.1.

HIGH QUALITY AND DIVERSE HOUSING SUPPLY

~~Objective 3.1.1:~~ The City shall support the provision of high quality ~~Assist the private sector in providing dwelling units~~ housing of various types, sizes, and costs to meet the needs of current and future residents.

Policy 3.1.1.1. ~~Policy 3.1.1.1:~~ ~~Through the housing data base~~ The City will ~~shall~~ provide information, technical assistance, and incentives to the private and non-profit sectors to maintain a housing production capacity sufficient to meet the required demand.

Policy 3.1.1.2. ~~Policy 3.1.1.2:~~ The City shall ~~D~~develop and maintain local government partnerships with the private and non-profit sectors to improve ~~the efficiency~~ and in ~~expanding~~ the capacity of the housing delivery system.

Policy 3.1.1.3. ~~Policy 3.1.1.3:~~ Continue to review ordinances, codes, regulations and the permitting process for the purpose of eliminating excessive requirements, streamlining and amending or adding other requirements in order to maintain or increase private sector participation in meeting the housing needs of all residents, especially those with special housing needs, while continuing to ~~insure~~ ensure the health, welfare, and safety of the residents.

Policy 3.1.1.4. ~~Policy 3.1.1.4:~~ RESERVED ~~Incorporate Communities of a Lifetime principles into neighborhood planning programs such as walkability and programming for seniors.~~

Policy 3.1.1.5. The City shall encourage the production of housing units to be for sale or rent at prices attainable to essential workers.

Policy 3.1.1.6. The City may consider adopting incentives to encourage the development of workforce housing.

Policy 3.1.1.7. The City shall encourage attainable housing unit production for homeownership opportunities that would target households earning between 80% to 120% of AMI.

Policy 3.1.1.8. The City shall encourage attainable housing rental opportunities that will target households earning at or below 80% of AMI.

OBJECTIVE 3.1.2.

NEIGHBORHOOD PRESERVATION AND ENHANCEMENT

~~Objective 3.1.2:~~ The City ~~may~~ shall promote the preservation the value and character of existing affordable housing neighborhoods and enhancement of established neighborhoods through neighborhood ~~planning~~ programs and minimum housing standards.

Policy 3.1.2.1. ~~Policy 3.1.2.1:~~ The City shall ~~U~~update on an annual basis the Consolidated Plan for the CDBG program, which identifies substandard housing.

Policy 3.1.2.2. ~~Policy 3.1.2.2:~~ The City shall enforce the property maintenance code and amend this code when necessary to ~~h~~improve the structural and aesthetic quality of the housing stock, ~~through enforcement of the property maintenance code.~~

Policy 3.1.2.3. ~~Policy 3.1.2.3:~~ The City shall ~~C~~continue ~~participation to~~ participate in the CDBG, NSP and SHIP programs to obtain funds for the rehabilitation of substandard housing when funds are available.

Policy 3.1.2.4. ~~Policy 3.1.2.4:~~ ~~RESERVED~~ ~~Neighborhood plans should be developed to encourage neighborhood self-help, removing blighting influences, and concentrating capital and/or operating budget improvements in such neighborhoods through a public process.~~

Policy 3.1.2.5. The City shall educate residents on the property maintenance code and provide assistance to homeowners who do not meet code requirements.

OBJECTIVE 3.1.3.

PROVISION OF AFFORDABLE HOUSING SITES

~~Objective 3.1.3:~~ The City shall support the ~~Make~~ availability ~~le~~ of adequate sites for housing of ~~for~~ very-low, low and moderate-income residents ~~persons to meet their particular housing needs.~~

Policy 3.1.3.1. ~~Policy 3.1.3.1:~~ ~~RESERVED~~ ~~Continue to support efforts of the Housing Authority of Fort Pierce.~~

Policy 3.1.3.2. ~~Policy 3.1.3.2:~~ The City may ~~P~~pursue other federal sources of funding earmarked for very-low, low and moderate-income housing for residents as applicable.

Policy 3.1.3.3. ~~Policy 3.1.3.3:~~ The City shall ~~C~~continue to review the land development regulations to consider the need for criteria for the location of very-low, low, and moderate-income housing.

Policy 3.1.3.4. The City shall consider establishing a system of development bonuses and incentives to encourage the provision of affordable housing in conjunction with multifamily and mixed-use developments, especially along key commercial corridors such as US 1

Policy 3.1.3.5. The City shall continue to partner with Habitat for Humanity to provide homeownership opportunities in the City.

Policy 3.1.3.6. The City shall pursue workforce housing opportunities to promote working in the city.

OBJECTIVE 3.1.4.

RESERVED

OBJECTIVE 3.1.5.

PRESERVATION OF HISTORIC AND ARCHITECTURAL HOUSING AND NEIGHBORHOODS

~~Objective 3.1.5:~~ The City shall Preserve and protect significant housing and neighborhoods in terms of history and architecture and encourage reuse of such housing to meet residential needs.

Policy 3.1.5.1. ~~Policy 3.1.5.1:~~ The City shall identify strategies and provide technical assistance to property owners of historically significant housing in applying for and utilizing state and federal assistance programs.

Policy 3.1.5.2. ~~Policy 3.1.5.2:~~ The City may support the identification and improvement of historically significant housing.

OBJECTIVE 3.1.6.

PROPERTY MAINTENANCE CODE

~~Objective 3.1.6:~~ The City shall Encourage the property maintenance code.

Policy 3.1.6.1. ~~The City shall~~ ~~Policy 3.1.6.1:~~ ~~C~~ontinue to review and amend where necessary the ~~City~~ housing and health codes and standards relating to the care and maintenance of residential and neighborhood environment and facilities.

Policy 3.1.6.2. ~~Policy 3.1.6.2:~~ The City shall Schedule and concentrate public infrastructure and supporting facilities and services to upgrade the quality of existing neighborhoods as possible.

Policy 3.1.6.3. ~~Policy 3.1.6.3:~~ The City shall Encourage individual homeowners to increase private reinvestment in housing by providing information, technical assistance programs, financial assistance, and incentives as possible.

OBJECTIVE 3.1.7.

RELOCATION ASSISTANCE REQUIREMENTS

~~Objective 3.1.7:~~ The City shall provide at least the amount of assistance required under the Federal Uniform Relocation Act to any resident displaced by the City.

Policy 3.1.7.1. ~~Policy 3.1.7.1:~~ The City shall Assist households in obtaining reasonably located, standard housing at affordable costs prior to displacement through public action.

OBJECTIVE 3.1.8.

MOBILE AND MANUFACTURED HOMES REQUIREMENTS

~~Objective 3.1.8:~~ The City shall continue to provide regulations that permit mobile and manufactured homes.

~~Policy 3.1.8.1. Policy 3.1.8.1:~~ The City shall ensure that the land development regulations shall continue to be consistent with [Section 553.38\(2\), F.S. state statutes](#): regarding manufactured homes and [Section 320.8285\(5\) F.S. regarding](#) mobile homes.

~~Policy 3.1.8.2. Policy 3.1.8.2:~~ The City shall ensure that [S](#)ites for mobile home parks shall [be](#) adequately served by water and sewer service.

~~Policy 3.1.8.3. RESERVED Policy 3.1.8.3:~~ Continue to allow manufactured homes in appropriate residential areas.

OBJECTIVE 3.1.9.

RESERVED

~~Objective 3.1.9:~~ Continue to implement and refine housing policies and programs as documented in this element.

~~Policy 3.1.9.1: Policies 3.1.1.1, 3.1.1.2, 3.1.2.3, 3.1.2.4, 3.1.5.1 and 3.1.6.3 will constitute the housing implementation programs.~~

OBJECTIVE 3.1.10.

IMPLEMENTATION OF HOUSING ELEMENT POLICIES

~~Objective: 3.1.10:~~ The City shall [C](#)ontinue to support the implementation of the adopted recommendations of the Affordable Housing [Advisory](#) Committee [as possible](#).

~~Policy 3.1.10.1. Policy 3.1.10.1:~~ The City shall continue to provide expedited permitting procedures for affordable housing projects developed with state or federal funds.

~~Policy 3.1.10.2. Policy 3.1.10.2:~~ The City shall continue to [C](#)oordinate with the Treasure Coast Builders Association (TCBA) to review any increases in building fees.

~~Policy 3.1.10.3. Policy 3.1.10.3:~~ The City shall [consider adopting a policy or regulations to](#) reduce, waive or support alternative methods of impact fee payment for affordable housing.

~~Policy 3.1.10.4. Policy 3.1.10.4:~~ The City shall [consider](#) establishing guidelines [and amending land development regulations](#) that allow parking and setback reductions for affordable housing projects where it can be shown that such [changes](#) reduction will be compatible with the surrounding neighborhood, ~~and will not cause an adverse impact to the neighborhood by 2013.~~

~~Policy 3.1.10.5. Policy 3.1.10.5:~~ The City shall encourage development of affordable housing and/or workforce housing near (within ½ mile) a transportation hub, major employment center, ~~and~~ mixed-use development, [opportunity zones, and the jobs corridor](#).

~~Policy 3.1.10.6. Policy 3.1.10.6:~~ The City may allow flexibility in densities to facilitate affordable housing.

Policy 3.1.10.7. ~~Policy 3.1.10.7.~~ The City may establish a requirement that new residential or mixed-use development provide either affordable housing or contributions to an Affordable Housing Trust Fund.

Policy 3.1.10.8. ~~Policy 3.1.10.8.~~ The City may update its Land Development Regulations to allow flexibility in lot configurations for affordable housing.

Policy 3.1.10.9. ~~Policy 3.1.10.9.~~ As the City approves policies, procedures, ordinances regulations or plans, the City ~~it~~ should include an analysis of any potential ~~affect~~effect they may have on the cost of housing.

Policy 3.1.10.10. The City shall continue to facilitate economic development activities to improve job opportunities and incomes, particularly for the very-low, low-, and moderate-income brackets.

OBJECTIVE 3.1.11.

ENERGY EFFICIENCY

~~Objective 3.1.11:~~ The City may encourage energy efficiency in new and existing housing to reduce the production of greenhouse gas emissions.

Policy 3.1.11.1. ~~Policy 3.1.11.1.~~ The City may encourage support for residential construction that meets the United States Green Building Council (USGBC) Leadership in Energy and Environmental Design (LEED) rating system or the Florida Green Building Coalition standards.

Policy 3.1.11.2. ~~Policy 3.1.11.2.~~ The City may educate residents on home energy reduction strategies and on the strategic placement of landscape materials to reduce energy consumption.

Policy 3.1.11.3. ~~Policy 3.1.11.3.~~ The City may continue to enforce land development regulations for the appropriate placement of photovoltaic panels.

Policy 3.1.11.4. ~~Policy 3.1.11.4.~~ The City may provide educational materials on the strategic placement of landscape materials to reduce energy consumption.

Policy 3.1.11.5. ~~Policy 3.1.11.5.~~ The City may include, in affordable housing projects, use of renewable energy resources to the fullest extent possible.

Policy 3.1.11.6. ~~Policy 3.1.11.6.~~ The City may encourage water reuse, including use of rain barrels by residents to reduce overall water usage.